



#### COUNTY GOVERNMENT OF BUSIA

### HEALTH SECTOR STRATEGIC AND INVESTMENT PLAN 2018–2023

JUNE 2018

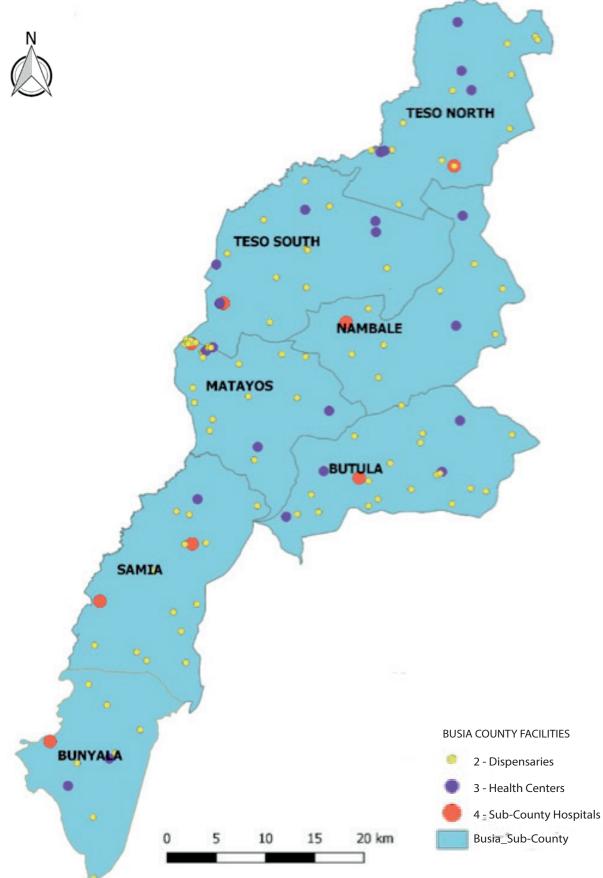
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#### List of Acronyms

A&E	Accident and Emergency	С
ACSM	Advocacy Communication and Social Mobilization	Cŀ
ALOS	Average Length of Stay	CS
ANC	Ante Natal Clinic	Dł
AMPATH	Academic Model Providing Access to Healthcare	DI DS
APHIA	AIDS, Population Health Integrated Assistance	ΕN
APDK	Association for the Physically Disabled of Kenya	EN EN
AIDS	Acquired Immuno Deficiency Syndrome	eN
ART	Antiretroviral Therapy	EP
AWP	Annual Work Plan	ET
BCG	Bacille Calmatte Guerin	FF
BEmONC	Basic Emergency Obstetric and Newborn Care	FA
BMI	Body Mass Index	FB
BP	Blood Pressure	FI
BUWASCO	Busia Water Services Company	FP
CEmONC	Comprehensive Emergency Obstetric and Newborn Care	Go
CHMT	County Health Management Team	Nł
CHSSIP	County Health Sector Strategic and Investment Plan	KE KH
CIDP	County Integrated Development Plan	LL
СНС	Community Health Committee	U
CHSCC	County Health Sector Coordinating Committee	US
CHSF	County Health Stakeholders Forum	Nł
CU	Community Unit	Н
CECM	County Executive Committee Member	Н
СОН	Chief Officer of Health	H
CDH	County Director of Health	н
CDF	Constituency Development Fund	н
CSSD	Central Sterile Services Department	н
CME	Continuous Medical Education	

CCC	Comprehensive Care Clinic
CHV	Community Health Volunteer
CSOs	Civil Society Organizations
DHIS	District Health Information System
DM	Diabetes Mellitus
DSA	Daily Subsistence Allowance
EMONC	Emergency Obstetric and Newborn Care
EMR	Electronic Medical Record
ENT	Ear Nose and Throat
eMTCT	Elimination of Mother to Child Transmission
EPI	Expanded Program On Immunization
ETR	End Term Review
FHMC	Facility Health Management Committee
FANC	Focused Ante Natal Care
FBO	Faith-Based Organization
FIC	Fully Immunized Child
FP	Family Planning
GoK	Government of Kenya
NHSSP	National Health Sector Strategic Plan
KEMSA	Kenya Medical Supplies Agency
KHSSP	Kenya Health Strategic Plan
LLITN	Long Lasting Insecticide Treated Net
UNDP	United Nations Development Plan
USAID	United States Agency for International Development
NHIF	National Hospital Insurance Fund
HC	Health Center
HDU	High-Dependency Unit
HF	Health Facility
HMT	Health Management Team
HMC	Hospital Management Committee
HMIS	Health Management Information System

HIS	Health Information System	MTC	Medicine and Therapeutic committee
HSSF	Health Sector Service Fund	MTEF	Medium Term Expenditure Framework
HRH	Human Resource for Health	MTP	Medium Term Plan
HSSF	Health Sector Service Fund	NCA	National Construction Authority
JICA	Japan International Cooperation Agency	NEMA	National Environmental Management Authority
JAHSR	Joint Annual Health Sector Review	NACC	National AIDs Control Council
LATF	Local Authority Transfer Fund	NGO	Non-Governmental Organization
ICD	International Classification of Diseases	NCD	Non-Communicable Disease
ICT	Information and Communications	NTD	Neglected Tropical Diseases
	Technology	NPHL	National Public Health Laboratory
IFAS	Iron Folic Acid Supplementation	ODF	Open Defecation Free
IP	Infection Prevention	OPD	Out Patient Department
IPC	Infection Prevention and Control	PPP	Public Private Partnership
IPT IRS	Intermittent Prophylaxis Treatment Indoor Residual Spraying	RMNCAH	Reproductive Maternal Neonatal Child and Adolescent Health
IEC	Information Education Communication	SAGA	Semi-Autonomous Government Agency
IV	Intravenous	SDG	Sustainable Development Goal
IVM	Integrated Vector Management	SGBV	Sexual and Gender-Based Violence
KRCHN	Kenya Registered Community Health	STI	Sexually Transmitted Infection
	Nurse	SOP	Standard Operating Procedure
KECHN	Kenya Enrolled Community Health Nurse	SP	Strategic Plan
KEMRI	Kenya Medical Research Institute	SWOT	Strength Weakness Opportunities and Threats
KEPH	Kenya Essential Package for Health	SCHMT	Sub-County Health Management Team
KMTC	Kenya Medical Training College	ТВА	Traditional Birth Attendant
HTS	HIV Testing Services	PMTCT	Prevention of Mother to Child
ICU	Intensive Care Unit		Transmission
MCH	Maternal Child Health	PPE	Personal Protective Equipment
MEDs	Mission for Essential Drugs	VMMC	Voluntary Medical Male Circumcision
M&E	Monitoring and Evaluation	WRA	Women of Reproductive Age
MPDSR	Maternal Peri-natal Death Surveillance and Review	WHO	World Health Organization
MRI	Magnetic Resonance Imaging	ТВ	Tuberculosis
1411/1	magnetic nesonance imaging	TB ACF	Tuberculosis Active Case Finding
MVA	Manual Vacuum Aspiration	ID ACI	Tuberculosis Active Case I Indilig

#### Foreword

he Busia County Health Sector Strategic and Investment Plan (BCHSSIP) 2018-2023 is aligned with the County Integrated Development Plan (CIDP) 2018 - 2023, vision 2030, the Constitution of Kenya 2010, and other national commitments. The plan draws sector priorities from the evaluation findings of the end term review of the BCHSSIP 2013/14 – 2017/18. It focuses on six policy objectives and seven health investment areas with an aim of attaining the overall health goals of the County.



The plan recognizes high quality of life as a pillar

towards accelerating economic development as envisioned in vision 2030 and realization of fundamental human rights. The plan envisages the Universal health coverage (UHC) approach to ensure greater access to health care through an efficient health system, sustainable health financing, access to essential medicines and technologies and adequate capacity of human resources for health.

The document also emphasizes equity and efficiency using a multi- sectoral, peoplecentered, participatory approach, characterized by social accountability in the delivery of health care services. It envisages functional structures for service delivery responsibilities at the county, sub-county and community levels, each with hierarchical accountability, reporting and management lines. It proposes an inclusive and innovative approach to provide and synergize health services delivery at all levels by, thus establishing a radical departure from past trends in addressing the health agenda.

This plan was developed through a participatory process involving all stakeholders in health including the county political leaders, county government departments, development partners, faith-based organizations, civil society organizations and the private sector. The implementation of the BCHSSIP will cover five years beginning July 2018 to June 2023. The County Department of Health (CDOH) will monitor implementation of the BCHSSIP, conduct mid-term review to assess progress and end term evaluation to inform priorities for the subsequent strategic planning period.

This strategic plan demonstrates the County government's commitment to its vision of making Busia a healthy, productive and internationally competitive County.

Hon. Moses Mulomi Deputy Governor and Acting County Executive Committee Member for Health and Sanitation BUSIA COUNTY

#### Preface

he Busia County Health Sector Strategic and Investment Plan (BCHSSIP) 2018-2023 is comprehensive and will be the overarching framework for implementation and mobilization of resources. This plan has incorporated the priorities in the County Integrated Development Plan 2018-2023 (CIDP) and informs subsequent Annual Development Plans and Work plans.

The strategic plan outlines high impact interventions to be undertaken at all levels. This is a living document that will be revised as new ideas, innovations, programs and policies are developed. We require all health workers and



stakeholders to familiarize themselves with the content. The department will provide the required stewardship and oversight to ensure full implementation of this plan.

The department is committed to enhance efficiency in utilization of existing resources and will also advocate with the relevant arms of the County and National Government on the need for additional resources. We encourage our stakeholders and partners to supplement in resource mobilization to fully realize the plan.

**Dr. Isaac Omeri** Chief Officer for Health and Sanitation BUSIA COUNTY

#### Acknowledgements

he County Department of Health and Sanitation acknowledges the contribution of the County government leadership, development and implementing partners and all other stakeholders who participated in the development of its health sector strategic and investment plan 2018-2023.





In particular, we appreciate USAID Tupime Kaunti project for providing technical

and financial support. We thank Save the Children International, Systems Enhancement for Transforming Health, Kenya Nutrition and Health Program Plus, Living Goods, civil society organizations and numerous individuals for their immense contribution during the development of this plan. Their concerted support made it possible to undertake this comprehensive process.

Our appreciation also goes to the County Department of Health team under the leadership of: the CEC Member for Health and

Chief Officer Health for their stewardship in the development of this strategic plan. The Strategic Plan would not have been completed without the dedication of CHMT and SCHMT members.

We thank you all!

Affection

**Dr. Melsa Lutomia** County Director of Health, Preventive and Promotive Services Services BUSIA COUNTY

**Dr. Janerose Ambuchi** County Director of Health, Curative and Rehabilitative

**BUSIA COUNTY** 

#### **Executive Summary**

This Strategic Plan lays the framework upon which Busia Health and Sanitation Department will achieve its intended commitment and aspirations for the next five years (2018/19-2022/23). It provides clear strategies, objectives and outputs that will guide stakeholders implement projects and programs to realize the health sector overall goal. The plan will also act as a guide for assessing performance and achievement of the outlined targets. It aligns itself to key long term planning documents including Kenya Vision 2030, Kenya Health Policy 2012 – 2030 and Busia County Integrated and Development Plan as summarized in the planning framework.

The departmental vision is "A healthy, productive and internationally competitive County" while the mission is "To build a progressive, sustainable, technologically driven, evidence-based and clientcentred health system with the highest attainable standards of health at all levels of care in Busia County."

This Strategic and Investment Plan has provided a comprehensive situation analysis of the County's Health status including population demographics, key selected health indicators, morbidity and mortality data, together with an assessment of the state of the health investment areas and their impact on the health outcomes.

The department's priorities, objectives and targets have been outlined in the third chapter. Considerable investment in preventive and promotive healthcare as a driver towards achievement of Universal Health Coverage is a major priority in this plan.

Great focus will also be laid on strengthening of the Kenya Essential Package for Health (KEPH) service targets. Other areas prioritized include upgrading of Health centres to Level 4 hospitals, construction of 4 zoned commodity warehouses, equipping of level 4 hospitals, operationalization of completed facilities, investment in medical technology and improvement of financial collection among others. The plan has also stipulated the implementation framework, including partner coordination which is key in resource mobilization for attainment of the department aspirations.

The cost of this plan's implementation is Kes 18 billion with a projection of Kes 10 billion from the exchequer and Kes 8 billion from partners and stakeholders. Through Public private partnership financing plan that will focus on areas of development that are capital intensive. The department hopes to grow the financial improvement Fund base by expansion of services offered. Other strategies include engaging insurance entities e.g. National Hospital Insurance Fund for accreditation. Investment in technology for revenue collection and compliance with the Public Finance Management Act will safeguard the finances generated to ensure its prudent collection and use to finance the plan.

The plan outlines an effective monitoring and evaluation frame work to measure its implementation progress.

#### INTRODUCTION AND BACKGROUND

#### 1.1 Background

The new Constitution promulgated in 2010 established County Governments, within which health was one of the devolved function. The health departments were therefore required to develop their own strategic and investment plans. Busia County Department of Health and Sanitation, developed its first County Health Sector Strategic and Investment Plan (CHSSIP) for 2013/14 – 2017/18 in line with the Kenya Health Policy 2014–2030 and the County Integrated Development Plan (CIDP I). The strategic plan was implemented yearly through Annual Work plans (AWPs). The Kenya Health Policy (KHP) provides a framework for translating the requirements of the Constitution 2010, Vision 2030 and Global commitments in the health sector. The CIDP is an overarching reference for planning at County level.

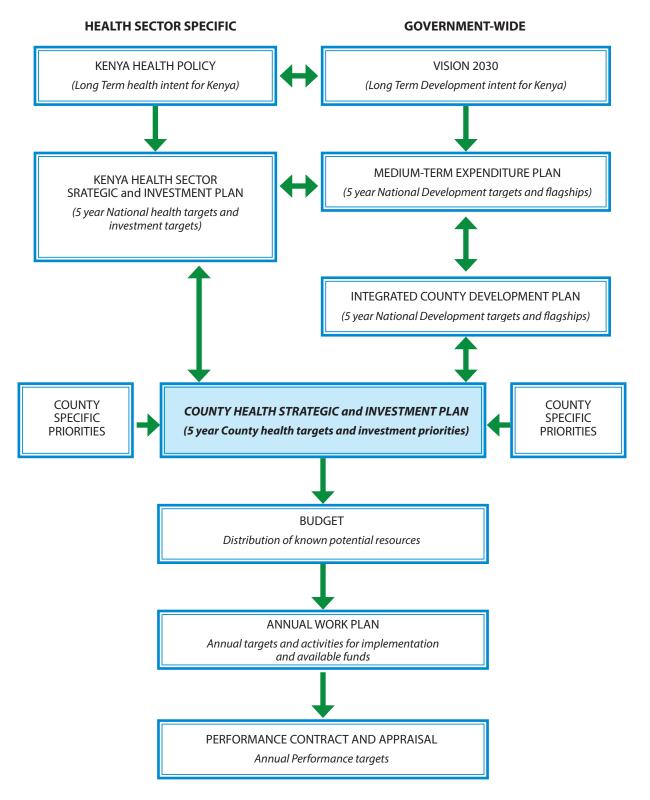
The 2018/19 – 2022/23 CCHSSIP is informed by the findings of the review of the first CHSSIP 2013/14 – 2017/18 which focussed on performance analysis across the various investment outputs and outcomes. also It has been developed in cognisant of the Presidential big four agenda of universal health care provision, United Nations Sustainable Development Goals (SDG), specifically SDG 2 - zero hunger, SDG 3 - good health and wellbeing and SDG 6 - clean water and sanitation and Busia Governor's manifesto on health that seeks to strengthen ambulance services and NHIF cover for all.

#### **1.2 Purpose of this Investment Plan**

The main purpose of the strategic and investment plan is to define the desired direction for delivery of health services in Busia County in line with the devolved governance framework national strategic direction and existing international frameworks. It outlines the key priority health interventions in Busia County and forms the basis of preparation and implementation of Annual Work Plans, measurement of performance of individuals and institutions. It also outlines estimates for resource needs and proposed ways to mobilize the resources. In line with the requirements of the County Governments Act 2012, this plan operationalizes the five-year County Integrated Development Plan. The strategic plan will inform budget preparation as stipulated in the Public Finance Management Act, 2012.

#### **1.3 Planning Framework**

**Figure 1: Planning Framework** 



Source: Ministry of Health

#### 1.4 Vision, Mission and Goal

# <section-header>

#### GOAL

#### "Better health in a responsive manner."

**Core Values:** We cherish and inculcate the following core values in our staff and all those that we deal with in the course of providing services:

- Trustworthiness Being honest, fair, dependable, and worthy of confidence
- Customer-centeredness Addressing customers' needs and concerns
- Teamwork Working together towards a common goal
- Effective communication Conveying information clearly to our customers for desired actions
- Professionalism Serving customers with competence, integrity, and a positive attitude

#### **1.5 Process of Development**

The process of developing this strategic plan was inclusive and participatory, coordinated by the County Health Management Team. A road map and schedule of activities with timelines was developed. This document was informed by data collected across all levels of health service delivery together with end term review of first CHSSIP 2013 – 2017. It was also synchronized with the Busia County Integrated Development Plan. With the priorities and key reference documents, a stakeholder workshop to set targets for this strategic plan was held followed by a drafting workshop that generated a zero draft. A final workshop to refine the CHSSIP was held and a final draft realized. The final draft was subjected to a stakeholder validation forum then shared with the County Executives for approval.

## 2 SITUATION ANALYSIS

This section provides an overview of the situation in Busia County and its effect on health service delivery.

#### 2.1 **Population Demographics**

Busia County has an estimated population of 869,978 – 1.9% of the national population as projected from the 2009 Kenya National Bureau of Statistics Census report. The annual population growth rate is 2.54%, giving a projected population of 993,412 by 2022. Teso South Sub-County has the largest population, 160,466 people, with Bunyala having the lowest, at 78,117. The table below shows the population trends for the period 2018 to 2022.

#### 2.1.1 Catchment Population Trends

	Sub County Units	Population trends					
	Sub-County Units	2018	2019	2020	2021	2022	
1	Bunyala	78,117	80,776	84,986	86,998	89,200	
2	Butula	142,682	147,540	155,228	158,903	162,926	
3	Matayos	130,359	134,797	141,822	145,179	148,855	
4	Nambale	110,798	114,570	120,541	123,395	126,518	
5	Samia	109,467	113,194	119,093	121,912	124,998	
6	Teso North	138,089	142,790	150,231	153,788	157,681	
7	Teso South	160466	165929	174576	178709	183233	
	TOTAL	869,978	899,596	946,476	968,885	993,412	

#### Table 1: Population Trends

Source: Kenya National Bureau of Statistics

#### 2.1.2 Population Description

The estimated number of households in Busia County is 173,996, with an average family size of 5. The poverty level stands at 66.7%, while the literacy level is 75.3% .The male to female ratio stands at 1:1.08 i.e. 48% male and 52% female. The age dependency ratio is 100:107. Almost half of the population (47.1%) is children aged 0 to 14 years, and 26.4% are women of reproductive age. The population is further distributed as follows: under one, 3.6%; under five, 17.5%; adult population, 27.4%. People 60

and over are 5.3% of the total population. The respective population cohorts are calculated for the entire plan period.

	Description	Population	Target population				
	Description	estimates	2018	2019	2020	2021	2022
1	Total population		869,978	899,596	946,476	968,885	993,412
2	Total Number of Households		173,996	179,919	189,295	193,777	198,682
3	Children under 1 year (12 months)	3.6476%	31,733	32,814	34,524	35,341	36,236
4	Children under 5 years (60 months)	17.619413%	153,285	158,504	166,764	170,712	175,033
5	Under 15 year population	47.7911927%	415,773	429,928	452,332	463,042	474,763
6	Women of child bearing age (15 – 49 Years)	22.7907463%	198,274	205,025	215,709	220,816	226,406
7	Estimated Number of Pregnant Women	3.7996%	33,056	34,181	35,962	36,814	37,746
8	Estimated Abortion Cases	0.3% of ANC Mothers	99	103	108	110	113
9	Estimated Number of Deliveries	3.7996%	33,056	34,181	35,962	36,814	37,746
10	Estimated Live Births	3.7996%	33,056	34,181	35,962	36,814	37,746
11	Total Number of Adolescents (10-19)	25.83	224,703	232,353	244462	250,250	256,585
12	Total number of Youths (15-24)	20.12419%	175,076	181,036	190,471	194,980	199,916
13	Adults (25-59)	27.38574%	238,250	246,361	259,199	265,336	272,053
14	Elderly (60+)	5.30286%	46,134	47,704	50,190	51,379	52,679

Source: Kenya National Bureau of Statistics

#### 2.2 Health Impact

The table below describes selected health Indicators for the county from different source documents comparing some of them to the national estimates.

Table 3: Select Health Impact Indicators

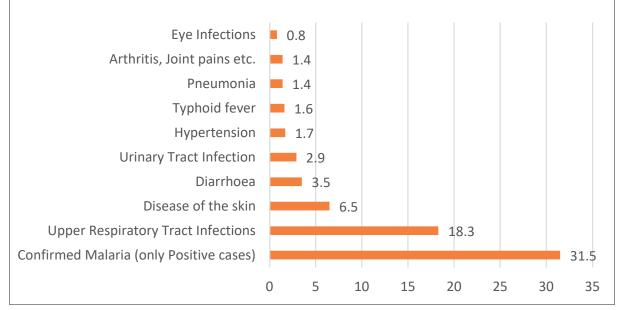
Indicator	County Estimate	National Estimate	Source & Date
Crude Birth Rate (per 1000)		31.78/1000	KNBS, 2016
Life Expectancy at birth for females (years)		65.8 years	WHO, 2016
Life Expectancy at birth for males(years)		61.1 years	
% Population Growth rate(between)	3.1%	2.6%	KNBS, 2009
Neonatal Mortality Rate (per 1,000 births)	24/1000 live births	22.6/1000	KNBS, 2016
Infant Mortality Rate (per 1,000 births)	84/1000 live births	36/1000	KNBS, 2016
Under 5 Mortality Ratio (per 1,000 births)		49.2/1000	KNBS, 2016
Maternal Mortality Rate (per 100,000 births)	307/100,000	488/100,000	KNBS, 2016
Fully Immunized population < 1 year ) (2017)	66%	68%	DHIS2, 2017
TB incidence per 100,000 persons)	176	319	KNOEMA 2017

Indicator	County Estimate	National Estimate	Source & Date
HIV prevalence rate (2018)	7.7%	4.8%	NACC, 2018
Number of People living with HIV	38,606	1,493,382	NACC, 2018
HIV incidence rate per thousand	3.1%	1.8%	NACC, 2018
New HIV infections	1,601	52,767	NACC, 2018
Need for PMTCT	2,401	53,067	NACC, 2018
Malaria cases (per 100,000)	270	70.30.3	KNOEMA 2017
Malaria test positivity rate (%)	46%	41	Health at a Glance 2012
Contraception prevalence rate (%)		53.2	Health at a Glance 2012
Skilled deliveries (%) (2016)	42.8	44.6	DHIS 2

#### 2.2.1 Top Ten Major causes of Morbidity and Mortality in the County

The county is faced with a significant burden of both communicable and non-communicable diseases. Based on inpatients data from the health facilities in the county, Malaria remained the leading cause of death, with HIV/AIDS, Lower respiratory infections, Iron deficiency Anaemia and Diarrheal diseases following closely. The others were premature and low birth weight, Ill-defined diseases, birth asphyxia & birth trauma, tuberculosis and meningitis. Malaria also topped the chart in terms of morbidity, though the county recorded significant progress in terms of Anti-Retroviral therapy (32,000 currently on ART). However, challenges still exist in maintaining high viral loads (81% adults and 61 % paediatrics). Malaria too was reported as the leading cause of morbidity with 31.5% followed by Upper Respiratory Tract Infections (URTI).

#### Figure 2: Top Ten Causes of Morbidity in Busia County



Source: DHIS2, 2018

Condition	Busia County (%)	National Coverage (%)
Malaria	13.6	5.7
HIV	8.6	10.5
Lower respiratory infections	7.4	9.0
Iron deficiency, Anaemia	6.8	3.3
Diarrhoeal diseases	6.4	3.9
Prematurity and low birth weight	6.4	3.7
Ill-defined diseases	5.8	3.6
Birth asphyxia and birth trauma	3.5	2.5
Tuberculosis	3.5	4.6
Meningitis	2.9	2.9

Table 4: Top Ten causes of Mortality in Busia County

Source: Kenya Mortality Study March, 2018

#### 2.3 Health Services Outcomes and Outputs

In order to offer the highest attainable quality health of services, the Department of Health and Sanitation strives to address the inequalities that exist in the health sector. The department will focus on two main output areas: access to and quality of care in all intervention areas. The county continues to experience human resource challenges and is grappling with limitations related to equipment, machines and infrastructure. This section provides an overview of the health performance for the period 2013 - 2017 to inform strategic prioritization.

#### 2.3.1 Eliminate Communicable Conditions

The department of health and sanitation aimed to improve delivery of routine health services targeting children through universal immunization of children under 1 against 10 common vaccine-preventable diseases, namely tuberculosis, polio, diphtheria, whooping cough (pertussis), pneumonia, haemophilus influenza, hepatitis B, neonatal tetanus, rotavirus, and measles was prioritized. This is crucial in improving health outcomes as well as reducing infant and child morbidity and mortality. During the period under review immunization performance increased from 80% in 2013/14 to 89% in 2014/15, but dropped to 66% in 2016/17.

#### Halt, and reverse the rising burden of non-communicable conditions (NCDs)

During the period under review, the department of health undertook screening of various NCDs such as diabetes, hypertension and breast cancer among others. The plan prioritizes NCD interventions with particular emphasis on cervical cancer screening.

#### Reduce the burden of violence and injuries

Road traffic accidents (RTAs) account for a significant proportion of morbidity and fatalities in Busia County, with motorcycles contributing the greatest share of the burden. The County Department of Health (CDOH) continues to provide specialized services to critical emergency and trauma cases through an orthopedic consultant at the Busia County Referral hospital. Some of the challenges that affected implementation of this objective included inadequate trauma care personnel, space and shortage of essential commodities. The CDOH is currently constructing an accident and emergency care unit at Busia County Referral Hospital (BCRH) and plans to scale up to the sub-counties. In addition, there is need to train more personnel on trauma care and to establish the emergency preparedness committees to strengthen coordination of service delivery. Further, the CDOH has increased budgetary allocation for commodities to address stock outs as part of emergency preparedness.

#### Provide essential health services

This policy objective provides that all women should access skilled care during pregnancy, childbirth and post-partum to ensure prevention, detection and management of complications. The objective seeks to lower maternal and perinatal morbidity and mortality. In the initial three years (2013 - 2015) of the strategic plan implementation, deliveries by skilled birth attendants improved gradually; however, there was a decline in 2016/2017 that could be due to the industrial unrest that led to non-operation of health facilities. In spite of this, skilled deliveries surpassed the targets set for the reporting period as shown in the figure 16.

Challenges experienced included shortage of staff, stock outs of commodities and the lack of equipment in both maternal and newborn units as well as knowledge and skills gap in Basic emergency obstetric and neonatal Care (BEmONC). The CHSSIP 2014/18 review recommended the need to address these challenges through staff training and procurement of maternity equipment

The national under five mortality rate is 52 deaths per 1000 live births (KDHS, 2014) compared to Busia County estimate of 121 per 1000 live births (CHSSIP 2013/2014 – 2017/2018). This estimate is almost three times the national under five mortality rate. over the performance period, the incidence of under five deaths peaked in 2014 followed by a steady decline to the end of the evaluation period as shown in the figure 19.

#### Strengthen collaboration with health related sectors

The school health package helps link the resources within the health and sanitation, education and, nutrition sectors within a common framework. This is to ensure schools provide a healthy environment for school children, teachers and other staff. According to the school health policy, the school health package includes adequate sanitation systems, availability of adequate water supply, operational school health clubs, established health referral systems and adequate tuition capacities in schools. During the previous implementation period, there was inadequate data to monitor and report on

the performance of this policy objective. Public officers and the community health extension workers (CHEWs) were noted to be visiting schools, to provide relevant education on nutrition; however, very few schools had been reached. Some of the challenges experienced included over reliance on partners, teachers had not been educated on such programs, inadequate resources, shortage of staff and a lot of school activities.

#### 2.4 Health Investments

#### 2.4.1 Health Workforce

The importance of health workforce in the delivery of quality healthcare cannot be over emphasized as health service is labour intensive. In the last CHSSIP 2013 – 2017, the department managed to recruit a total of 441 new health workers which included; contract staff absorbed from partners as well as new recruits across all cadres. As of June 2018, the department had a total workforce of 1,180 of which comprised of: 52 doctors, 114 clinical officers, 505 nurses and 671 other cadres. This figure is well below both the WHO and MOH norms and standards for HRH. Further, the department had a total of 2061 community health volunteers who are paid a monthly stipend. However, over the same period, there was high staff attrition due to retirement, deaths, resignations and inter county transfers. A total 35 staffs exited the service. The many episodes of staff industrial action during the period interfered with health service delivery. There is a significant number of staff in long term training which has resulted to an artificial gap that needs to be addressed. A comprehensive staff establishment showing the current staff in post and the gaps.

The department also benefited from partner contracted staff from AMPATH, APHIA plus and Kenya Aids response program. The department has a HR strategic plan, 2018 – 2021 which captures elements of human resource management such as the succession plans including staff absorption of contract staff, capacity building and performance management. Personnel emoluments consumes the highest budget for the department as shown in table 5.

Financial Years (FY)	Total Budget allocated	Amount spent on staff salaries	% of health budget to salaries
FY 2015/2016	1,558,838,378	832,886,817	53
FY 2016/ 2017	1,501,220,941	957,575,498	64
FY 2017/ 2018	1,802,125,293	1,308,001,332	73

#### Table 5: Total Health Budget vis a vis Amount Spent on Personnel Emolument

Source: County Government records

In this planning period, the department needs to lobby for additional resources to recruit staff to bridge the staffing gaps as well as for capacity building, motivation and retention of health workforce.

#### 2.4.2 Health Infrastructure

Infrastructure is critical in ensuring the delivery of quality health services. It includes establishing health facilities, buildings, medical equipment, plants and ambulances. The 142 health facilities are owned by the County Government, Faith Based Organizations (FBO) and the private sector. There are eight hospitals, sixteen health centres, one hundred eighteen dispensaries and medical clinics.

As per the Kenya Service Availability and Readiness assessment of 2013, Busia was among the counties with a relatively low facility density per 10,000 population, standing at 1.0 against the national average density of 204. Since then a number of facilities were constructed to completion courtesy of CDF and the County Government of Busia as per table 6.

	Dispensaries opened	New Dispensaries Operationalized
1	Kamuria	Segero
2	Mudembu	Odengero
3	Namusala	Akobwait
4	Musokoto	Buyofu
5	Kwangamoru	Wakhungu
6	Apatit	Buyingi
7	Neela	Nyalwanda
8	Khajula	Igula
9	Busagwa	Busibula
10	Mayenje	Buyosi
11	Burumba	Kapesuri
12	Kabuodo	Muyafwa
13	Emafubu	Aloet
14		Akolong/Maembe
15		Mukonjo
16		Luliba
17		Imanga
18		Okwata
19		Osuret
20		Esidende

#### Table 6: New Dispensaries

Source: County Department of Health Records

As at 2013 most of the health facilities were operating with limited infrastructure. To deliver quality services, the County embarked on a massive improvement of all its hospitals, health centres and dispensaries. The construction of theatres, maternity wards, laboratories and x-ray units was initiated at Sio Port, Khunyangu and Nambale Sub-County Hospitals to enable them operate as proper level 4 facilities. The County flagship projects were upgrading of BCRH to a Level 5 Referral and Teaching

Hospital, Medical Training College (MTC) and purchase of ambulances to enhance and strengthen referral services. Consequently, there was massive investment in infrastructure at BCRH which include construction of the Accident Emergency unit, an ultra-modern maternity new born unit and purchase of 4 – bed ICU equipment. These constructions are at varied degree of completion and have been prioritized for completion in the subsequent CIDP II. There has also been significant support at the lower end facilities to expand the array of services being offered, with additional construction of strategic units such as maternity wards, laboratories and wards courtesy of County Government. This includes construction of maternity wards and laboratories at Malaba, Obekai, Sidende, Malanga, Moru Karisa, Namuduru, Bumutiru, Osieko, Nasira and Khayo Dispensaries which need to be upgraded to Health centre status

The National government has also contributed to improving service delivery through the Managed Equipment Services (MES) program which invested heavily in imaging services (Digital Xrays, Mammography machines, Ultra sound machine, C-arm and CT scan), Renal unit and theatre equipping.

With the support of Fred Hollows Foundation Ophthalmic equipment have been installed and supplied to BCRH, Alupe, Nambale, Khunyangu, Sio Port and Port Victoria Hospitals which has improved eye management in the County. The County has a modern laboratory at BCRH supported the World Bank through East Africa Public Health Laboratory Network.

The county has a total of 12 ambulances. 7 were procured and equipped with basic life support equipment and each deployed to serve the 7 sub counties. 3 ambulances existing before the 1st phase of the new dispensation continue to provide referral services at the lower facilities, while 2 are from the private sector, i.e. Red Cross and Kabras Sugar Company at Tanagakona. The department plans to procure more ambulances as outlined in the Governor's manifesto and equip the 3 previously existing ambulances with equipment to improve their functionality. To ensure 24hour services in our health facilities staff houses for key staff to be constructed in all our primary health care facilities.

In order to provide quality health care services equitably there is need to upgrade the following Health centres to Sub-County hospital status in addition to the existing ones. These include Amukura, Bumala B, Matayos, Malaba, Mukhobola and Moding Health Centres. In addition to service delivery improvement this will allow the facilities to collect FIF hence support health care financing sustainability.

The County prioritizes further investment in Health Infrastructure as a key pillar for delivery of quality healthcare.

		No. / 10,000 pe	rsons Required		
Health Inputs & Processes	No. available	County	National	numbers	Gaps
Physical Infrastructure					
Hospitals	8	0.09		8	0
Primary Care Facilities	141	1.32		134	19
Community Units	184	2.11		194	10
Full equipment availability for					
Maternity	68	0.78		124	56
MCH / FP unit	93	1.07		105	12
Theatre	7	0.08		11	4
CSSD	7	0.08		11	4
Laboratory	58	0.67		69	161
Imaging	5	0.06		9	4
Outpatients	95	1.09		124	29
Pharmacy	124	1.43		124	0
Eye unit	3	0.03		8	4
ENT Unit	1	0.01		7	6
Dental Unit	2	0.02		7	5
Minor theatre	26	1.43		26	0
Wards	34	0.39		37	3
Physiotherapy unit	9	0.16		23	9
Mortuary	5	0.06		14	4
Transport					
Ambulances	11	0.12		16	9
Private ambulances	3	0.03			
Support / utility vehicles	7	0.08		14	7
Bicycles	990	11.38		2154	1164
Motor cycles	58	0.67		194	136

#### Table 7: Existing Health Infrastructure versus Requirements

Source: County Health Records

#### 2.4.3 Health Products

Health products comprise of pharmaceutical and non-pharmaceutical commodities procured by the County and National Government. Program specific commodities which include; vaccines, family planning commodities, HIV/TB/malaria commodities are supplied by the National Government. Health product and technologies take a significant percentage of the Busia Health sector recurrent budget after staff salaries and emoluments. In the implementation phase of the CHSSIP 2013-2018, the department had recorded a significant increase in the amount allocated for the purchases and management of health products and technologies. This was informed by the quantification exercise with assistance from a partner(MSH), undertaken in FY 2014/2015 which developed realistic commodity demand for the county based on existing workload. This is a clear manifestation of goodwill from the county leadership. Other interventions by the department included the setup of buffer stores at

Matayos Health Centre to mitigate against stock outs, commodity security and better management of commodity distribution across the county. The department also has a vibrant Technical Working Group on Commodity security to enhance prudent coordination of the same. In the County Integrated Development plan 2018-20122, the department has prioritized development of additional 4 zoned buffer stores to further improve management. Among the challenges experienced include inadequate budgetary allocation, distribution of commodities, specifically from the buffer stores and procurement complexities, e.g. local suppliers. In the 2nd CIDP 2018-2022, procurement of distribution tracks has been prioritized to ease commodity logistics and advocate for additional budgetary allocation through the necessary players. The table below summarizes health products budgetary allocation between 2013 and 2017.

Year	2013/2014	2014/2015	2015/2016	2016/2017
Quantification	0	418 million	464 million	464 million
Allocation	82 million	111 million	356 million	286 million

Source: Busia county treasury

#### 2.4.4 Health Financing

Health care financing strategies are central to the provision of quality services to its citizens. Healthcare financing remains the cornerstone and pivot onto which the other health investment areas leverage on. The goal of health financing is ensure optimal resource mobilization, prudent allocation of financial resources to health services and effective and efficient expenditure.

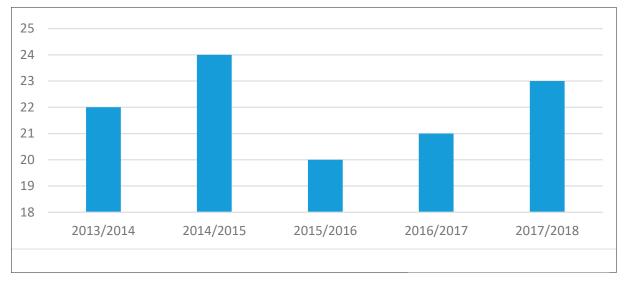
Among the department's sources of funding are allocation from the equitable share which comprises the largest segment, grants comprising DANIDA, Health Sector Services Fund (HSSF), free maternity service reimbursement, World bank THS-UC (transforming health systems for Universal Care), Facility Improvement Fund (FIF) and an allocation from the national government for foregone user fee for level II and III facilities. The significant resource input of the development partners over the period cannot be overlooked. Their contribution has effectively supplemented budget gaps in the different programmatic areas and their support has been crucial in realization of health objectives. The department looks forward to sustaining their engagement in implementation of this plan over the coming 5 years.

The department undertook a costing exercise for all its services in 2016, which indicated it needs 6.7 billion annually to optimally sustain its services across all programmes. The cumulative budgetary allocation of the department for the last five years (2013 – 2017) was Kshs.5.66B representing 25% of the total county budget. The department's cumulative expenditure during the same period was Kshs. 5.04B representing an absorption rate of 89.05%. The department received 0.964m during the FY 2013/2014, Kshs.1.49B FY 2014/2015, Kshs. 1.43B FY 2015/2016 and Kshs. 1.58B FY 2016/2017.

Pending bills continue to impact negatively on the department's financial performance. Stringent procurement regulations, coupled with late disbursement of funds and contactors'/merchant capacities

and inadequate budgetary allocation have contributed to this. The total county's pending bills as at 30th June 2018 was Kshs.755.9m. The departments total pending bills as at 30 June 2018 was Kshs. 27.2 million representing 4% of the total county pending bills. The department will endeavour to prioritize payment of all pending bills as required by the PFM Act 2012. It will also strive to initiate procurement processes at the earliest opportune time once budgetary approvals have been undertaken. The department shall also advocate for additional budgetary allocation to meet its expenditure needs.

One of the challenges the department has experienced and has significantly affected delivery of quality of healthcare has been the concern of flow of funds to the lower level units. Control of funds for implementation of programmes is centralized in the office of the accounting officer. The referral hospital and the Sub-County level 4 hospitals have endeavoured to retain the cost sharing funds which they collect at their level. This led to development of the Health Service Funding Act of 2016 (county legislation) which sought to reverse this trend and allow them timely access the funds. The regulations have already been adopted and its roll out is expected soon. The level II and III will continue to be supported through the DANIDA funds and the foregone user fee allocation, and an additional funding from the county budget shall be appropriated to supplement their activities, in full realization that achievement of Universal Health coverage can only be realized at the Primary healthcare level.



#### Figure 3: Graph: % of Health Financing Trend (FY 2013/14 - 2017/18)

Source: County Treasury

#### 2.4.5 Health Information

The HIS Unit is tasked with the role of data management which takes into the account the performance of the sector in terms of service delivery. Over the period, the unit has played a lead role in development of strategic documents such as Annual Work Plans, Commodity quantification, Annual performance review reports and the sector strategic Plan. The overall reporting rates have shown a steady improvement from 80.3% in 2013/2014 to 91.2% in 2016/2017. This success can be attributed to direct support to the unit in terms of availing of reporting tools, staff recruitment and capacity building from

both the County Government and partners. In 2016/2017 the County supported printing of reporting tools with a tune of kshs.1.3m. Despite all this the unit faces challenges including inadequate staff, inadequate and low quality tools, inadequate bundles for data uploading. The HIS requires Kshs. 6.5M for printing of reporting tools and airtime for bundles in each financial year. The table below shows reporting performance in the County. The department established an M&E unit to strengthen routine monitoring and outcomes measurement.

Period/ Report	MOH 710 Vaccines and Immu- nization	MOH 711 Integrated Summary Report	MOH 717 Service Workload	MOH 705 A Outpatient summary < 5 years	MOH 705 B Outpatient summary > 5 years	MOH 713 Nutrition Monthly Reporting	Average reporting rate
2013/2014	72.4	79.5	80.6	82.2	80.5	88.6	80.3
2014/2015	86.7	80.1	81.2	83.3	82.5	98.8	85.4
2015/2016	87.6	84.7	89	87.9	86.6	87.9	87.2
2016/2017	89.3	94.6	94.4	96.1	96.8	77.6	91.2

#### Table 9: Reporting Rates for the County (2013 to 2017)

Source: DHIS2, November 2018

#### 2.4.6 Health Leadership

The County Department of Health and Sanitation managed to implement programs through an all participatory leadership and governance structure cutting across all levels. The County Executive Committee Member (CECM) and the department's Chief Officers took charge of policy and administrative direction, while the County Assembly continued to play its oversight and legislative role. The County Directors of Health steered the technical implementation. Three health related bills namely; County Public Health Act, County Health Services Act and County Health Financing Act geared towards enhancing service delivery were enacted by the County Assembly. The department is working on two other bills namely; reproductive health bill and maternal child health bill. To provide oversight at health facilities, hospital management committees and health facility management committees (for dispensaries and health centres) were formed and gazetted for a 3-year term which has since expired. The department is in the process of formulating new committees.

To implement its planning function, the department spearheaded the development of vital planning documents including the CHSSIP 2013 -2017, subsequent annual work plans and annual development plans. The department also participated in the development of the CIDP 2013 – 2017. These documents formed the basis for resource mobilization and allocation as well as provided a reference for target setting and performance contracting. However, full implementation of these plans was hampered by inadequate resources. The department recorded success in areas like support supervision and improved functionality facility management committees, but needs to put in more effort in performance management. The completion of health related bills, formulation and gazettement of new committees and sustaining functionality of management structures will be key priorities in this strategic plan.

#### 2.4.7 Service Delivery

The health infrastructure available to support service delivery at all tiers of care as defined by the Kenya Essential Package for Health is inadequate. The County has 184 functional CUs out of an expected 195. This gives coverage of 95% as per community strategy norms and standards. The County has currently 8 hospitals, however, 3 among them require additional facilities and equipment to make them fully operational. Additionally, there are 17 health centres and 98 dispensaries and clinics, all of which are staffed by the Government of Kenya (GoK), Faith-Based Organizations (FBOs), and private sector. The County health department plans to upgrade facilities in order to have additional 3 hospitals and 10 health centres, and to operationalize 20 dispensaries during this fiscal planning.

#### 2.5 **Problem Analysis**

This section summarizes the priority investments for each service area to enhance service delivery.

Policy Objec-		Challenges (hindrances outcomes)	Priority Investment areas to		
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges	
Eliminate Communicable Conditions	Immunization	<ul> <li>Poor road network</li> <li>Long distance between facilities</li> <li>High dropout rates</li> <li>Hard to reach areas</li> <li>Poor health seeking behaviors</li> <li>Social cultural beliefs</li> </ul>	<ul> <li>inadequate supply of non-Pharmaceuticals</li> <li>inadequate/supply of vaccines</li> <li>inadequate/lack/obso- lete refrigerators</li> <li>Poor documentation.</li> <li>Power failure</li> <li>Inadequate gas for refrigerator</li> <li>Knowledge gap among health worker</li> <li>Inadequate staffs</li> </ul>	<ul> <li>Procure fridges</li> <li>Daily immunization days</li> <li>Forecasting and procurement of vaccines</li> <li>Forecasting and procurement of general supplies</li> <li>Distribution of vaccines</li> <li>Conduct integrated outreach areas</li> <li>Conduct intensive defaulter tracing</li> <li>Conduct support supervision</li> <li>Conduct EPI review meetings</li> <li>Data analysis</li> <li>Transport: purchase</li> </ul>	

#### Table 10: Problem Analysis

Policy Objec-	Services	Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Screening for communicable conditions	<ul> <li>Lack of sensitization of health care workers on screening of com- municable diseases</li> <li>Low motivation of health care workers to conduct screening og communicable diseases</li> <li>Inadequate budget for community screening</li> <li>Inadequate number of cough monitors</li> <li>Inadequate knowl- edge among care seekers</li> <li>Long distance to facilities</li> <li>TBF factor</li> <li>Shortage of staffs</li> <li>Negative staff attitude</li> </ul>	<ul> <li>Weak laboratory diagnosis</li> <li>QA/QI</li> <li>Inadequate laboratory staff</li> <li>Weak referral and lab networking</li> <li>IP practices</li> <li>Inadequate laboratory infrastructure</li> <li>Weak referral and laboratory networking</li> <li>Weak infection prevention practices</li> <li>Poor staff attitude</li> <li>Knowledge and skills gap</li> <li>Inadequate Commodities</li> <li>Inadequate ANC SOPs and Guidelines and IEC materials</li> <li>Inadequate Mentorship processes</li> <li>Inadequate ANC profile services</li> </ul>	<ul> <li>Training HCW on surveillance system</li> <li>Purchase lab equipment and reagents</li> <li>Renovate &amp; expand existing lab space</li> <li>Recruit lab Staff</li> <li>Conduct DQA meetings</li> <li>Develop referral strategy to address referral needs</li> <li>Capacity building of health care workers on communicable diseases IP</li> <li>Sensitize health care workers on screening of communicable</li> <li>Disseminate IP guidelines</li> <li>Train staff /sensitize on FANC/EMONC</li> <li>Procure pharmaceutical and non-pharmaceutical</li> <li>Advocacy and social mobilization</li> <li>Scale up ANC profile screening services</li> <li>Train staffs on public relation and respectful maternal care</li> <li>Scale up mentorship process</li> <li>Dissemination and sensitization of SOPs /Guidelines</li> <li>Conduct dialogue and action days</li> <li>Reorient TBAs to become community referral agent</li> <li>Conduct outreach services</li> </ul>

Policy Objec-		Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to	
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges	
	Malaria Control activities Integrated Vector Management (IVM) Advocacy Com- munication and Social Mobiliza- tion Malaria in preg- nancy Malaria case man- agement Good hygiene practices	<ul> <li>Attitude change (BCC)</li> <li>Inadequate equipment i.e. PPE, Pumps and Commodities</li> <li>Stock out of chemicals</li> <li>Lack of Advocacy and social mobilization.</li> <li>Lack of awareness/ knowledge of IVM among community members</li> <li>Social cultural beliefs on affecting LLINs use</li> <li>Open defecation</li> <li>Poor food handling</li> </ul>	<ul> <li>Misuse of LLINs</li> <li>Lack of IEC materials</li> <li>Poor Environmental sanitation practices</li> <li>Knowledge gap among HCWs and CHVs</li> </ul>	<ul> <li>Intensify ACSM on IVM</li> <li>Procure commodities (LLINs, IRS,Pumps)</li> <li>Training on CHVs environ- mental sanitation</li> <li>Acquire .distribute and dis- seminate IEC materials</li> <li>Train health care workers on IVM package</li> <li>Scale up house hold sanita- tion through CHVs</li> </ul>	
		<ul> <li>practices</li> <li>Poor water supply</li> <li>Poor Hand washing practices</li> <li>Social cultural beliefs</li> </ul>	Lack of awareness among the community members	<ul> <li>Scale up HH water treatment through CHVs and chlorine promoters</li> <li>Sensitize the community on hand washing with soap and water</li> <li>Conduct health education in health facilities and schools</li> <li>Conduct sanitation marketing through CHVs</li> <li>Sensitization of the community on latrine usage</li> </ul>	
	HIV and STI pre- vention	<ul> <li>Stigma and discrimination</li> <li>Bad Cultural practices</li> <li>Inadequate Youth friendly services</li> <li>Opt out policy in all facilities</li> <li>Inadequate Outreach services</li> <li>High Poverty</li> <li>High SGBV</li> </ul>	<ul> <li>Lack of Confidentiality</li> <li>Inadequate Knowledge and skills</li> <li>Poor data quality</li> <li>Social cultural beliefs</li> </ul>	<ul> <li>Staff training/update/CME on HIV/STI management</li> <li>Staff training on stigma reduction</li> <li>Community sensitization on safe cultural practices</li> <li>Integrate /scale up youth friendly services</li> <li>Conduct integrated out- reach services to improve on HTS service uptake</li> <li>Scale up HIV services among key population</li> <li>Enhance NHIF enrollment for vulnerable population</li> <li>Train staffs on SGBV</li> <li>Conduct data quality audit</li> <li>Conduct integrated data review meetings</li> <li>Conduct support supervi- sion for HIV/STI services</li> </ul>	

Policy Objec-	Services	Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Port health Control and	Weak Cross boarder collaboration     Inadequate aware-	Knowledge & skills     Knowledge & skills	<ul> <li>Information sharing</li> <li>Enhance information sharing</li> <li>Strengthen cross border collaboration meetings</li> <li>Active case surveillance</li> </ul>
	prevention of neglected tropical diseases	<ul> <li>ness Advocacy</li> <li>Inadequate Screening programs</li> <li>Sharing data not done</li> </ul>	<ul> <li>Low Diagnostic capacity</li> <li>Lack of IEC materials Inadequate Commodities</li> <li>Inadequate research and surveillance on neglected tropical diseases</li> <li>Dissemination of data for sharing</li> </ul>	<ul> <li>Collaborate with affected regions and research institutions</li> <li>Sensitize the community on neglected tropical diseases</li> <li>Train staffs on neglected disease management</li> <li>Capacity build laboratory staffs on NTD diagnosis</li> <li>Purchase equipment for NTDs diagnosis</li> <li>Sharing data and policy guidelines</li> </ul>
Halt, and re- verse the rising burden of non- communicable conditions	Health Promotion & Education for NCD's	<ul> <li>Low Awareness NCDs</li> <li>Insufficient Outreach services (medical Camps)</li> <li>Lack of Geriatric care</li> <li>Social cultural beliefs</li> <li>Religious beliefs</li> <li>Poor health seeking behavior</li> <li>Lack of EIC materials</li> </ul>	<ul> <li>Inadequate Equipment and supplies for screening</li> <li>Knowledge and skills gap</li> <li>Inadequate dissemination of NCD control guidelines</li> </ul>	<ul> <li>Acquisition of screening equipment and drugs</li> <li>Health care worker training on NCDs (Ca Cx, DM, HT e.t.c.)</li> <li>Scale up of specialized care setting</li> <li>Reverse referrals</li> <li>Hiring of specialists</li> <li>social mobilization on lifestyle change including use of media</li> <li>conduct regular outreaches and medical camps on NCDs</li> <li>Community sensitization on NCDs</li> <li>Capacity build CHVs to conduct house hold health education for NCDs</li> <li>Integration of NCDs ser- vices with other services</li> </ul>

Policy Objec- tive		Challenges (hindrances outcomes)	Priority Investment areas to	
	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Institutional Screening for	Lack of screening     program	Inadequate knowledge     and skills	Procure point of care diag- nostic equipment
	Non-communi- cable Diseases (NCD's)	<ul> <li>Lack of Awareness creation</li> <li>High Cost of treat- ment for NCDs</li> <li>Poor attitude towards screening by health care seekers</li> </ul>	<ul> <li>inadequate dissemination of Treatment protocols and guidelines</li> <li>Staff shortages</li> <li>Inadequate Laboratory capacity to diagnose NCDs</li> <li>Poor data quality</li> <li>Lack of data review meetings on NCDs</li> <li>Frequent stock outs of pharms and nonpharms</li> </ul>	<ul> <li>Conduct ACSM on NCDs</li> <li>Introduce e-health/ telemedicine to support specialized management</li> <li>Purchase laboratory equip- ment's for NCDs</li> <li>Conduct quarterly audit for NCds</li> <li>Procure pharms and non- pharms for NCDs</li> <li>Enroll NCD clients on NHIF</li> <li>Disseminate treatment</li> </ul>
	Rehabilitation	<ul> <li>Inadequate aware- ness of rehabilitation services</li> <li>Few Number of reha- bilitation sites</li> <li>Staff shortage</li> </ul>	<ul> <li>Knowledge skills gap</li> <li>Poor Preventive maintenance</li> <li>Lack of Disability boards/committees</li> <li>Inadequate Assessment and registration</li> <li>Inadequate Equipment and Commodities</li> <li>Staff shortage</li> </ul>	<ul> <li>protocol and guidelines</li> <li>Scale up registration of people with disabilities</li> <li>Procure equipment and commodities</li> <li>Establishment of disability boards and committees</li> <li>Capacity build staffs on rehabilitation service provi- sion</li> <li>Sensitize the community on rehabilitation services</li> <li>Avail space in health facilities for rehabilitation services</li> <li>Recruit more staffs</li> </ul>
	Workplace Health & Safety	<ul> <li>Inadequate Equipment/supplies</li> <li>Inappropriate infrastructure to enhance work safety</li> </ul>	<ul> <li>Lack of Emergency preparedness</li> <li>Knowledge, skills</li> <li>Poor Physical planning</li> <li>Inadequate PPE i.e. Pro- tective gears (radioac- tive e.g.)</li> <li>Lack of dissemination of policy guidelines on OHS</li> <li>Lack of OHS commit- tees</li> </ul>	<ul> <li>Improve on quality of infra- structure to minimize work place risks</li> <li>Conduct regular fire Drills</li> <li>Procure workplace safety equipment</li> <li>Collaboration with housing and public works</li> <li>Training on safety at work- place</li> <li>Formulate OHS committee in facilities</li> <li>Disseminate OSH policy guidelines</li> <li>Sensitize staffs on work- place safety</li> </ul>

Policy Objec- tive	Services	Challenges (hindrances to attaining desired outcomes)		Priority Investment areas to
		Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
Reduce the	Food quality & Safety Health Promotion	<ul> <li>Lack of Awareness</li> <li>Inadequate storage facilities</li> <li>Low Awareness on</li> </ul>	<ul> <li>Weak food quality control measures</li> <li>Lack Professional ethics</li> <li>Corruption</li> <li>Lack of equipment for food sampling and testing</li> <li>Knowledge and Skills</li> </ul>	<ul> <li>Community Health education on food safety</li> <li>Strengthen inspection of food premises</li> <li>Screening of food handlers</li> <li>Formation of anticorruption committees in facilities</li> <li>Procure food testing equipment</li> <li>Intersectoral collaboration</li> </ul>
Reduce the burden of violence and injuries	and education on violence / injuries	<ul> <li>Low Awareness on violence and injuries</li> <li>Insufficient Outreach services (medical Camps)</li> <li>Socio-cultural and religious beliefs</li> <li>Poor health seeking behavior</li> <li>Lack of IEC materials</li> </ul>	<ul> <li>Knowledge and skills gap</li> <li>Inadequate Policy documents and guide- lines on Violence and injuries</li> </ul>	<ul> <li>Intersectoral collaboration</li> <li>Staff training on violence and injuries</li> <li>Conduct ACSM on violence and injuries</li> <li>Dissemination of policy guidelines</li> <li>Community Sensitization on legal issues</li> <li>Conduct health education talks</li> <li>Conduct CMEs on violence and injuries</li> <li>Recruit rehabilitation of- ficers</li> </ul>
	Pre-hospital Care OPD/Accident and Emergency	<ul> <li>Inadequate knowl- edge on First AID among community members/CHVs</li> <li>Inadequate ambu- lance services</li> <li>Lack of rescue centers</li> <li>Lack of OPD A&amp;E sup- ply services</li> </ul>	<ul> <li>Knowledge &amp; skills</li> <li>Inadequate first aid kit</li> <li>Lack of documentation</li> <li>Knowledge and skills</li> <li>Inadequate A&amp;E equipment</li> <li>Staff shortage</li> </ul>	<ul> <li>Establishment of SGBV rescue centers</li> <li>Procure first AID kits</li> <li>Train community health volunteers on first aid</li> <li>Establish emergency teams in communities</li> <li>Avail community health kit for few supplies</li> <li>Formulate data tool at the community level</li> <li>Complete A&amp;E at referral hospital</li> <li>Train HCW on A&amp;E services</li> <li>Procure A and E equipment</li> </ul>
				<ul> <li>Scale up A and E services to one more level 4 hospitals</li> <li>Train staffs on A and E subspecialty</li> </ul>

Policy Objec- tive	Services	Challenges (hindrances to attaining desired outcomes)		Priority Investment areas to
		Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
Provide es- sential health services	Management of injuries General Outpa- tient	<ul> <li>Inadequate infrastructure (theatres)</li> <li>Long waiting hours</li> <li>High cost of services</li> <li>Knowledge gap in the community about services offered</li> <li>Poor health seeking</li> </ul>	<ul> <li>Knowledge and skills gap</li> <li>Poor IP practices</li> <li>Inadequate commodity supply</li> <li>Lack of modern equip- ment</li> <li>Staff shortage</li> <li>Inadequate supply of commodities, equip- ment and drugs</li> <li>Negative staff attitude</li> <li>Poor referral and net-</li> </ul>	<ul> <li>Procure commodities and suppliers</li> <li>Procure equipment</li> <li>Set up minor/major theatres in three hospitals</li> <li>Strengthen/establish IP committees</li> <li>Recruit orthopedic technician</li> <li>Improve on client flow to ease movement</li> <li>Conduct Outreach services</li> <li>Operationalize new facilities</li> <li>Employment of new and</li> </ul>
		<ul> <li>behaviors</li> <li>Negative cultural and religious believes</li> <li>Staff shortage</li> </ul>	<ul> <li>work system</li> <li>Poor planning and coordination</li> <li>Inadequate supply of primary documentation tools</li> <li>Poor data management</li> </ul>	<ul> <li>replacement staff</li> <li>Enhance insurance coverage</li> <li>Improve on data management processes</li> <li>Procure data reporting tools</li> <li>Community sensitization</li> <li>Conduct medical camps for some services e.g eye care</li> <li>Carry out client satisfaction survey</li> <li>Avail triage section</li> <li>Proper Signage</li> </ul>
	Elimination of Mother to Child HIV Transmission	<ul> <li>Identification and Linkage</li> <li>Few facilities offer- ing full package of ePMCTC.</li> <li>Shortage of skilled counseling staffs</li> <li>Lack of awareness among community members</li> <li>Stigma and discrimi- nation</li> </ul>	<ul> <li>Poor drug adherence</li> <li>Weak follow up mechanisms</li> <li>Lack of Early infant diagnosis services</li> <li>Inadequate Commodities</li> <li>Knowledge and skills eMTCT gap</li> </ul>	<ul> <li>Acquire commodities(test kits and ARVs)</li> <li>Mentorship and Support supervision</li> <li>Train health care workers on EMCTC package</li> <li>Sensitize community on availability of services</li> <li>Sensitize CHVs on PMCTC services</li> <li>Scale up DBS collection in facilities</li> <li>Strengthen and enlist Psychosocial groups</li> <li>Employ more HTS coun- selors</li> <li>Train staffs and CHVs on stigma reduction</li> </ul>

Policy Objec-	Services	Challenges (hindrances outcomes)	Priority Investment areas to	
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Integrated MCH / Family Planning services	<ul> <li>Out of pocket cost of services</li> <li>Lack of male/partner involvement</li> <li>Myths and misconception about family planning</li> <li>Lack of information on the services</li> </ul>	<ul> <li>Inadequate laboratory services</li> <li>Inadequate commodi- ties and other supplies</li> <li>Inadequate equipment</li> <li>Knowledge and skill gap</li> </ul>	<ul> <li>Proper forecasting and quantification of FP com- modities</li> <li>Scale up the services to lower facilities e.g. lab services</li> <li>Intensify community sen- sitization through commu- nity strategy</li> <li>Capacity build HCWs on long lasting family planning method</li> <li>Sensitize CHVs on FP services</li> <li>Procure equipment (weigh- ing scale, BP machines)</li> <li>Commemorate world contraceptive days yearly to raise awareness</li> </ul>
	Maternity	<ul> <li>Inadequate infrastructure for maternity services</li> <li>Lack of theatre services in four subcounties</li> <li>Staff shortage</li> </ul>	<ul> <li>Inadequate maternity equipment</li> <li>Poor referral systems and networks</li> <li>Negative attitude from health care workers</li> <li>Poor documentation</li> <li>Poor interpretation and use of partographs</li> <li>Lack of knowledge on respectful maternity care</li> <li>Lack of disability friendly delivery beds</li> <li>Unstructured NHIF, linda mama initiative roll out</li> </ul>	<ul> <li>Construct and complete theatres in 4 sub counties</li> <li>Procure theatre equipment in the four subcounties</li> <li>Upgrade 10 dispensaries to health centres through construction of maternity</li> <li>Renovate existing r maternity units infrastructures</li> <li>Conduct Clinical mentorship and on job training on partographs</li> <li>Capacity bulb staffs on respectful maternity care</li> <li>Use of CHVs to give health information and be birth companions</li> <li>Conduct MPDSR quarterly meetings</li> <li>Enhance NHIF registration for the Linda mama program</li> <li>Motivate staffs</li> <li>Procure assorted maternity equipment(baby warmers, delivery beds, weighing scales and MVA kits</li> <li>Construct placenta pits in lower health facilities</li> <li>Procure disability friendly delivery beds</li> <li>Sensitize mothers on the NHIF and Linda mama</li> </ul>

Policy Objec-	Comisso	Challenges (hindrances outcomes)	Priority Investment areas to	
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	New born services	Inadequate equip- ment of new born unit services	<ul> <li>Inadequate knowledge &amp; skills on new born management</li> </ul>	<ul> <li>Capacity build staff on program management</li> <li>Set up and equip program units (resuscitaire, linen, penguin sucker etc.)</li> <li>Intensify Kangaroo mother care</li> <li>Procure incubators in all level 4 facilities</li> </ul>
	Reproductive health	<ul> <li>Inadequate reproduc- tive health services (cancer screening, youth friendly ser- vices)</li> </ul>	<ul> <li>Inadequate commodi- ties, equipment</li> <li>Inadequate knowledge and skills on reproduc- tive services</li> </ul>	<ul> <li>Scale up various reproductive services</li> <li>Community sensitization on reproductive health services</li> <li>Capacity building of healthcare workers on reproductive health</li> </ul>
	In Patient	<ul> <li>Inadequate inpatient facilities (equipment, beds,</li> </ul>	<ul> <li>Inadequate supply of commodities (drugs, non-pharms, food etc.)</li> <li>Poorly maintained infrastructure</li> <li>Lack of isolation wards</li> <li>Lack of heaters for management of mal- nutrition</li> </ul>	<ul> <li>Procurements of inpatient commodities and equip- ment</li> <li>Construct isolation wards in the seven major sub counties</li> <li>Procure heaters for man- agement of patients with malnutrition</li> </ul>
	Clinical Laboratory	<ul> <li>Inadequate supply of equipment and reagents</li> <li>Inadequate clinical laboratories</li> <li>Inadequate IPC equipment</li> <li>Inadequate laboratory tools</li> </ul>	<ul> <li>Poor documentation</li> <li>Poor IPC practices</li> <li>Inadequate SOPs and guidelines</li> <li>Lack of QC material</li> </ul>	<ul> <li>Employment of more laboratory staffs</li> <li>Procure IPC equipment</li> <li>Avail IPC guidelines</li> <li>Completion of laboratories under construction</li> <li>Renovate existing laboratories</li> <li>Sensitize the community about uptake of laboratory services</li> <li>Procurement equipment, data capturing tools and reagents</li> <li>Source for QC materials from NPHL</li> </ul>

Policy Objec-	Comine	Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Referral labora- tory (specialized laboratories)	<ul> <li>Long distance to facilities</li> <li>Frequent breakdown of equipment, due to infrequent servicing</li> <li>Frequent stock outs of reagents</li> <li>Lack of laboratory data tools</li> <li>Lack of QC martials</li> </ul>	<ul> <li>Inadequate knowledge and skills</li> <li>Shortage of staffs with specialised skills and knowledge</li> <li>Inadequate equipment for specialised tests</li> <li>Inadequate funds for preventive mainte- nance of specialised machines</li> <li>Poor documentation</li> <li>Inadequate SOPs</li> <li>Poor IPC practices in some facilities</li> </ul>	<ul> <li>Employ staffs with special- ized skills</li> <li>Procurement of specialised equipment</li> <li>Procure reagents</li> <li>Avail funds for preventive maintenance of equipment and machines</li> <li>Renovate laboratory infra- structure</li> <li>Complete construction of hospital laboratories under construction</li> <li>Procure laboratory tools(lab registers)</li> <li>Procure/source for QC ma- terials from national public health laboratories(NPHLs)</li> <li>Avail SOPs and guidelines on laboratory service provi- sion</li> <li>Avail guidelines and proto- cols on IPC practices</li> </ul>
	Imaging	<ul> <li>Distance to access</li> <li>Unavailability of imaging services</li> <li>High Cost of the services</li> <li>Lack of imaging equipment</li> </ul>	<ul> <li>Shortage of imaging staff</li> <li>Lack of specialised imaging services e.g. CT scan, MRI e.tc.</li> <li>Poor maintenance of imaging equipment</li> <li>Inadequate commodity supply</li> </ul>	<ul> <li>Set up and equip imaging centres</li> <li>Preventive and maintenance plan and budgets</li> <li>Procure more imaging equipment</li> <li>Purchase CT scan</li> <li>Sensitize clients on health insurance (NHIF) to cover imaging cost</li> <li>Allocate funds for preventive maintenance of imaging equipment</li> </ul>
	Pharmaceutical and Non Pharma- ceuticals	<ul> <li>Inadequate/irregular supply of drugs and Non Pharmaceuticals</li> <li>Inadequate storage space</li> </ul>	<ul> <li>Shortage of pharmaceutical technologists and pharmacists</li> <li>Lack of knowledge and skills in commodity management</li> <li>Weak Medicine and therapeutic committees (MTCs)</li> </ul>	<ul> <li>Employment of pharma- cist and pharmaceutical technologists</li> <li>Training of staff on com- modity management/ specialization</li> <li>Construction of drug stores</li> <li>Procure utility vehicle for distribution of pharms and non-pharms</li> <li>Strengthen pharmacovigi- lance</li> <li>Develop strategy for dis- posal of expired drugs</li> </ul>

Policy Objec- tive	Comilant	Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to	
	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges	
	Blood safety	<ul> <li>Inadequate laboratory space for blood bank services</li> <li>Inadequate/erratic blood donation cam- paigns</li> <li>Inadequate equip- ment and supplies</li> <li>Shortage of staff trained on blood transfusion services</li> <li>Lack of awareness by the community on blood donation services</li> </ul>	<ul> <li>Inadequate storage facilities (Refrigerators)</li> <li>Lack of funds for blood satellite activities e.g. buying refreshments, buying motorcycle, tents</li> <li>Lack of backup genera- tor</li> <li>Inadequate blood transfusion equipment</li> </ul>	<ul> <li>Sensitize the community on blood donations</li> <li>Strengthen the existing satellite unit</li> <li>Procure blood transfusion equipment e.g. refrigerator, .blood stand</li> <li>Renovate laboratories to cater for blood bank department</li> <li>Train more staffs on blood transfusion services</li> <li>Allocate budget for blood satellite activities</li> <li>Procure a backup genera- tor</li> <li>Sensitization of the com- munity on the need of blood donation</li> </ul>	
	Rehabilitation	Lack of knowledge about rehabilitation services	Inadequate equipment and supplies	<ul> <li>Procurement of supplies of equipment</li> <li>Employment of rehabilita- tive staff</li> <li>Community sensitization</li> </ul>	
	Palliative care	<ul> <li>Lack of facilities to carry out palliative care services</li> <li>Lack awareness</li> </ul>	<ul> <li>Lack of specialization palliative services</li> <li>Knowledge gap</li> <li>Inadequate commodi- ties and equipment</li> </ul>	<ul> <li>Set up a palliative care clinics</li> <li>Training of specialised staff on palliative care</li> <li>Procure and avail com- modities and supplies</li> </ul>	
	Specialized clinics	Inadequate special- ized clinics and space	<ul> <li>Knowledge gap</li> <li>Staff attitude</li> <li>Lack of renal unit in BCRH</li> </ul>	<ul> <li>Comprehensive health insurance</li> <li>Train HCWs on specialized service</li> <li>Avail space and establish specialised clinics in facili- ties</li> <li>Procure and supply of com- modities</li> <li>Sensitize the commu- nity on specialised clinic services</li> <li>Construct renal unit</li> </ul>	

Policy Objec-	Comisso	Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Comprehensive youth friendly services	Inadequate compre- hensive youth friendly services	<ul> <li>Knowledge gap</li> <li>Lack of policy guide- lines</li> <li>Lack of furniture and equipment</li> <li>Lack of IEC materials</li> </ul>	<ul> <li>Set up the comprehensive youth friendly centres</li> <li>Capacity build staffs on youth friendly services</li> <li>Avail space for youth friendly services</li> <li>Avail and disseminate IEC materials</li> <li>Sensitize youths on youth friendly services</li> </ul>
	Operative surgical services	<ul> <li>Inadequate services</li> <li>Lack of theatres in three sub-counties</li> </ul>	<ul> <li>Inadequate equipment and commodities</li> <li>Stock outs of pharm and non-pharms</li> <li>Frequent power out- ages</li> </ul>	<ul> <li>Complete and operational- ize the theatres</li> <li>Training of surgeons and anaesthetist</li> <li>Procurement of equipment and other commodities</li> <li>Procure standby generators for level 4 facilities</li> <li>Train additional theatre nurses</li> </ul>
	Specialized Thera- pies	Inadequate services	Inadequate equipment	<ul> <li>Set up the facility and capacity building, procure- ments</li> <li>Procure more equipment</li> </ul>
Minimize expo- sure to health risk factors	Health Promotion including health Education	Inadequate health     promotion and health     education services	<ul> <li>Lack of IEC materials</li> <li>Inadequate funding</li> </ul>	<ul> <li>Create awareness of availability of service</li> <li>Robust unit for health promotion and education</li> <li>Training of staff on health promotion.</li> <li>Production and dissemination of relevant IEC materials.</li> <li>Training of CHVs on health promotion.</li> <li>Collaboration with other sectors</li> <li>Engagement of media in disseminating health messages</li> <li>Establish health promotion resource center</li> </ul>

Policy Objec- tive		Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to
	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Sexual education	<ul> <li>Inadequate information in the community</li> <li>information myths and culture</li> <li>inadequate youth friendly centers</li> </ul>	<ul> <li>Lack of integration of sex education in curriculum.</li> <li>Knowledge gaps among health care workers and stake holders</li> <li>Lack of training in youth friendly services</li> </ul>	<ul> <li>Community sensitization</li> <li>Intersect oral collaboration</li> <li>Strengthen school health education. (integrated school health program)</li> <li>Education through youths groups for youths out of school</li> <li>Engagement of religious leaders</li> <li>Engagement of media (radio and social media)</li> <li>Train staff on youth friendly centres</li> <li>Establish youth friendly centres</li> </ul>
	Substance abuse	<ul> <li>Lack of program on substance abuse</li> <li>Cultural practices</li> </ul>	<ul> <li>Lack of knowledge and skill on managing substance abuse</li> <li>Shortage of staff</li> <li>Lack of rehabilitation services</li> </ul>	<ul> <li>Capacity building substance management</li> <li>Develop programs on substance abuse.</li> <li>Develop programs that keep the youth occupied</li> <li>Train peer educators</li> <li>Enrol the affected for rehabilitation programs</li> <li>Multi-sectoral collaboration with NACADA</li> </ul>
	Micronutrient de- ficiency control	<ul> <li>Lack of community awareness on this services</li> <li>Poor cooking prac- tices</li> <li>Poor feeding habits in the household</li> <li>Low socio-economic status of the com- munity</li> </ul>	<ul> <li>Lack of integrated services at the facility</li> <li>Inadequate commodities for supplementation</li> <li>Knowledge gaps among health care providers on micronutrients.</li> <li>Inadequate monitoring of micronutrients</li> </ul>	<ul> <li>Sensitization/training the CHVs and HW.</li> <li>Health education on avail- able food resources</li> <li>Procurement and distribu- tion of commodities</li> <li>Sensitization on proper cooking services and feed- ing habits</li> <li>Continuity of IFAS.</li> </ul>
	Physical activity	<ul> <li>Lack of awareness on the importance of physical activities</li> <li>Cost implication</li> </ul>	<ul> <li>Inadequate physical health clubs</li> <li>Lack of equipment.</li> <li>Knowledge gap</li> </ul>	<ul> <li>Sensitize the community on importance on physical activity</li> <li>Establish health club in every Sub-County.</li> <li>Procure equipment and distribute.</li> <li>Capacity build staffs on the new updates</li> </ul>

Policy Objec-	Services	Challenges (hindrances outcomes)	Priority Investment areas to	
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
Strengthen col- laboration with health related sectors	Safe water	<ul> <li>Inadequate supply of safe water</li> <li>Long distances to the safe water sources</li> </ul>	<ul> <li>Inadequate supply of chlorine/chemicals</li> <li>Lack of water sampling and testing kits</li> <li>Cost of water bills</li> </ul>	<ul> <li>Procure enough chemicals</li> <li>Inter-sectoral collaboration with other sectors to ensure availability and safe water.</li> <li>Procure enough chemicals of treatment of water</li> </ul>
	Sanitation and hygiene       • Socio-cultural beliefs and practices.       • Inadequate IEC materi als         • Low social economic status at the com- munity.       • Weak community health services         • Knowledge gaps on importance of sanita- tion and hygiene.       • Inadequate IEC materi als		<ul><li>als</li><li>Weak community</li></ul>	<ul> <li>Staff employment</li> <li>Print and distribute IEC materials to household</li> <li>Strengthen community health services.</li> <li>Sensitize CHVs on hygiene, sanitation and MHM</li> <li>Conduct action and dia- logue days</li> <li>Sensitize CHVs on sanita- tion marketing</li> <li>Sensitize the community on hygiene and sanitation and MHM.</li> </ul>
	Nutrition services	<ul> <li>Inadequate community awareness on nutrition services</li> <li>Poverty levels</li> <li>Lack of awareness</li> <li>Ignorance on health feeding practices</li> </ul>	<ul> <li>Poor integration of nutrition services in mainstream health services</li> <li>Shortage of nutri- tional supplements and equipment</li> <li>Inadequate dissemina- tion of quality nutrition guidelines</li> <li>Knowledge gap</li> <li>Social cultural beliefs</li> <li>Religious beliefs</li> </ul>	<ul> <li>Community sensitization</li> <li>Inter-sectoral collaborations</li> <li>Strengthen integration of nutrition services in the mainstream health</li> <li>Procure nutritional com- modities and equipment</li> <li>Capacity build staffs on nutritional interventions(IYCY),IFAS</li> <li>Sensitize CHVs on nutri- tional interventions</li> <li>Implement nutritional demonstration gardens</li> <li>Conduct health education</li> <li>Allocate a budget for nutri- tional services</li> </ul>
	Pollution control	Inadequate aware- ness on causes of pol- lution and its control	Lack sampling and test- ing equipment	<ul> <li>Inter-sectoral collaborations</li> <li>Procure and supply sampling equipment</li> </ul>

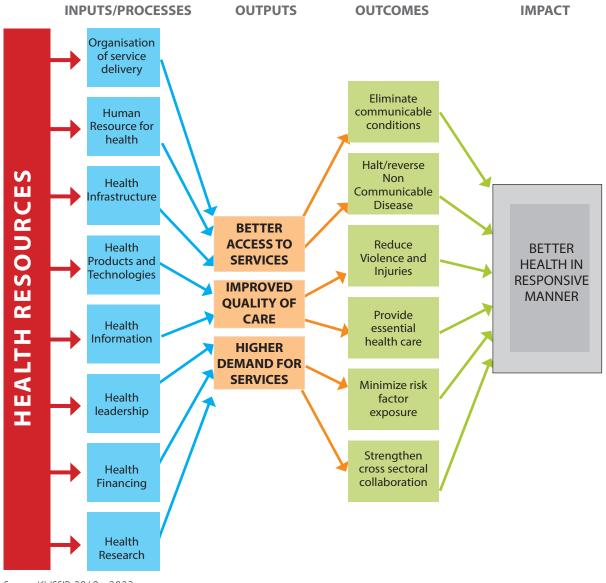
Policy Objec-	Comila	Challenges (hindrances outcomes)	to attaining desired	Priority Investment areas to
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Housing	<ul> <li>Poor construction of houses</li> <li>Lack of approved plans</li> <li>Poor siting of buildings</li> <li>Inadequate of awareness</li> </ul>	<ul> <li>Inadequate aware- ness on services being provided</li> <li>Knowledge gap</li> <li>Presence of corruption</li> </ul>	<ul> <li>Community sensitization on the services being provided</li> <li>Inter-sectoral collaborations</li> <li>Proper zoning of buildings</li> <li>Sensitization of CHVs on housing plans</li> <li>Use of building code</li> <li>Capacity build staffs on housing plans</li> </ul>
	School health	<ul> <li>Inadequate health services in schools</li> <li>Poor attitude on hygiene and sanita- tion on schools by teachers</li> <li>Inadequate health education programs in schools</li> </ul>	<ul> <li>Poor implementation of school health policy</li> <li>Shortage staff to conduct school health services</li> <li>Inadequate funding for school health programs</li> </ul>	<ul> <li>Collaboration with other sectors</li> <li>Training of teachers on school health education</li> <li>Provide support to school health programs</li> <li>Integrate school health program in schools</li> <li>Strengthen health clubs in schools</li> <li>Sensitize teachers on hygiene, sanitation and Menstrual hygiene management (MHM)</li> <li>Disseminate guidelines on school health policies</li> <li>Conduct school health education</li> </ul>
	Water and Sanita- tion Hygiene	<ul> <li>Inadequate supply of safe water</li> <li>Poor sewerage systems</li> </ul>	<ul> <li>Poor liquid and solid waste management system</li> <li>Lack of awareness on available services</li> <li>Inadequate water treat- ment chemicals</li> <li>Inadequate water systems</li> </ul>	<ul> <li>Create awareness to the household level</li> <li>Procure water treatment chemicals</li> <li>Allocate funds for mainte- nance of water system</li> <li>Allocate funds for construc- tion of more water systems</li> <li>Sensitize CHVs on house- hold water treatments</li> <li>Health education to the community on safe ware usage</li> </ul>
	Food fortification	Lack of awareness on food fortification	<ul> <li>Shortage of staff</li> <li>Inadequate nutritional survey on food fortifica- tion</li> <li>Knowledge gap</li> <li>Inadequate IEC materi- als</li> </ul>	<ul> <li>Sensitization of the community on food fortification</li> <li>Avail IEC materials</li> <li>Procure sampling and testing kits</li> <li>Capacity build staffs on food sampling and testing</li> </ul>

Policy Objec-	Services	Challenges (hindrances outcomes)	Priority Investment areas to	
tive	Services	Improving access (Where applicable)	Improving quality of care (Where applicable)	address challenges
	Population man- agement	<ul> <li>Inadequate commu- nity awareness</li> </ul>	Weak collaboration     other actors	Strengthen collaborations     with other sectors.
		<ul> <li>Lack of advocacy plans</li> <li>Myths &amp; misconcep- tion about family planning</li> <li>Inadequate stakehol ers forums to discuss population manage- ment</li> </ul>		Quarterly stakeholders     forums
	Road infra- structure and Transport	<ul> <li>Terrains/topography</li> <li>Poor road networks</li> </ul>	<ul> <li>Poor road network link- ing institutions</li> <li>Poorly maintained mo- tor vehicle/cycles</li> </ul>	<ul> <li>Inter-sectoral collaboration</li> <li>Budget allocation for maintenance and fuel for motor vehicle/cycle</li> <li>Regular road maintenance</li> </ul>

# STRATEGIC PRIORITIES, OBJECTIVES AND TARGETS

## 3.1 Strategic Priorities

This section outlines how the department intends to scale up services offered at the primary and secondary levels of care in line with the Kenya Essential Package for Health over five years. It also provides details on the sector inputs and processes in line with the eight investment areas to enable achievement of the targets as summarized in the framework in figure 4.



#### **Figure 4: Strategic Priority Framework**

Source: KHSSIP 2018 - 2023

# 3.2 Strategic Objectives

## 3.2.1 Service Delivery

The focus of health service delivery will be geared towards realization of the Universal Health Coverage agenda. The Busia health sector will focus on:

- Realizing the objectives as set in the Kenya Health Policy (2012-2030).
- Enhancing access to quality treatment, rehabilitative and palliative care services by ensuring 65% of all facilities offer these services Improving preventive and Promotive health care services.
- Strengthening the health system to be resilient to emergencies and health securities.

#### Table 11: Health Service Delivery

Eliminate communicable	To improve access to quality health care services at both the community and facility levels
conditions	To provide high quality preventive, curative and rehabilitative health care services
	• To increase number of current staff by at least 60% of the staffing levels
	To reduce malaria prevalence from 27% to 18% by 2023
	Improve the health outcome of people living with HIV by increasing ART coverage from 80% to 95% by 2023
	Increase PMCTC coverage from 88% to 95% by 2023
Halt and reverse	To increase awareness on NCDs (prevention)
increasing burden of non- communicable conditions	To scale up screening and diagnosis of NCDs
	To provide high quality treatment services
Reduce the burden of	To create awareness on the burden of violence and injuries
violence and injuries	<ul> <li>Increase access to Accident and Emergency (A&amp;E) services by establishing an A&amp;E department at the Busia County Referral Hospital</li> </ul>
	To provide comprehensive services at the GBV center in Nambale
	<ul> <li>To strengthen ambulance services through improved management and operations for effective and efficient service provision</li> </ul>
Provide essential medical services	<ul> <li>To provide quality essential medical services as per the Kenya Essential Package for Health (KEPH)</li> </ul>
	To strengthen quality assurance in service delivery areas
	To operationalize the commodity security technical working group
	To strengthen health commodity supply system through capacity-building and innovation
	To provide physical infrastructure facilities to improve health commodity storage services
Minimize exposure to health risk factors	To strengthen health education on change of lifestyle through promotion of good sanitation     and hygiene practices
Strengthen collaboration	To strengthen inter-sectoral and cross-border collaboration on health-related issues
with health-related sectors	To foster collaboration with line county and national departments
	To foster collaboration with health development and implementing partners
	<ul> <li>To promote public participation through engagement with communities and community groups and CSOs in health affairs</li> </ul>

## 3.2.2 Leadership and Governance

The focus of this strategic plan is to ensure effective leadership and governance for the provision of quality health services at all levels. The strategic objectives include:

- To improve health systems stewardship, public and social accountability at all levels of health care.
- To ensure functional governance structures at all levels of health facilities.
- To maintain, convene and coordinate activities of health strategic partners at all levels of health care.
- To customize, formulate and implement policies that support health systems and investment at all levels health care.

### 3.2.3 Human Resources for Health

To realize the objectives of this strategic plan, the sector requires adequate, well trained, skilled and equitably distributed human resource for health with the right cadre mix. The strategic objectives include:

- To recruit appropriate HCWs and deploy them equitably at all levels of health service provision.
- To build capacity of health workers.
- Advocate for increased financial resources for attraction, retention and HRH activities.

### 3.2.4 Health Infrastructure

To realize the objectives set forth in service delivery, the department will focus on improving the existing infrastructure as well as constructing new facilities. The strategic objectives include:

- To develop and maintain physical health infrastructure for the provision of quality health services.
- To provide appropriate health equipment for efficient, effective and sustainable health services at all levels as per approved national standards.
- To ensure availability of an efficient transport and ambulance system for prompt health service provision.
- To avail, maintain and protect ICT infrastructure for efficient health service provision.

## 3.2.5 Health Financing

The key objectives are:

- To scale up resource mobilization efforts by advocating for increase in County budget allocation to health to a minimum of 30% of County budget.
- To strengthen capacity for budget execution and expenditure tracking at all levels of service provision.
- To increase NHIF coverage to 30% of the population.

### 3.2.6 Health Research:

- To establish a research unit and repository center.
- To develop health sector research framework.
- To advocate for health research funding.

## 3.2.7 Health Products and Commodities

- To advocate for increased financial allocation from County government to 5% of the County budget.
- To provide physical safety and security of commodities (quality checks, inspection & acceptance).
- To streamline procurement and logistics of health products to for timely delivery as per specifications.

# 3.2.8 Health Management Information System, Monitoring and Evaluation

- Strengthen integrated, comprehensive and quality health information generation in a timely manner.
- Strengthen the systems for predictable and targeted dissemination of information to all stakeholders for use to guide policies, planning, programme management.
- To monitor the County health systems outcomes for efficiency and standard performance.
- To advocate for more funding of HMIS and M&E unit.
- To establish a central information hub.

# 3.3 Sector Targets

## 3.3.1 Scaling up Provision of KEPH Services Targets

Health care has 5 levels, in accordance with the Kenya National Health Policy 2012/2030 as outlined below:

- 1. Level 1: Community level Community units, providing integrated health services to all age cohorts at the community level. A community unit to have 10 CHVs handling 100 households each.
- 2. Level 2 & 3: Primary care level Providing basic outpatient health services; facilities that have a maternity unit, an inpatient ward for observation, and basic laboratory services. Nursing and maternity homes too are defined under this level.
- 3. Level 4: Sub-County level Sub-County hospitals providing primary referral services. These are expected to have fully functional outpatient and inpatient services, with operating theatres, laboratory for specialized services, x-ray departments, and a mortuary.
- 4. Level 5: County level Provision of secondary and referral services; Busia County Referral Hospital is assuming these services.

The health infrastructure available to support service delivery at all levels of care as defined by the Kenya Essential Package for Health is inadequate. The County has a total of 184 functional community units. There are 8 public hospitals with 115 primary care facilities. The County health department plans to increase additional primary care to 160 in the next five years. The tables below indicates incremental target for achievement of selected key service delivery indicators. It uses the 2016/17 achievement as the baseline from which achievement is projected. These indicators will help to monitor and evaluate the overall performance of the department in its implementation of the strategic plan.

#### Table 12: Targets for KEPH services

		# units current	tly providing	service	Strategic Plan targets		
Policy Objective	KEPH Services	Community	Primary care	Hospitals	Community	Primary care	Hospitals
Eliminate	Immunization	184	80	8	195	99	8
Commu- nicable Conditions	Immunization out- reaches	292	NA	8	1848	NA	8
conditions	Child Health	184	85	8	195	104	8
	Screening for communi- cable conditions	184	87	8	195	106	8
	Antenatal Care	184	86	8	195	105	8
	Condom promotion	184	87	8	195	115	8
	Prevention of Mother to Child HIV Transmission	184	86	8	195	105	8
	Integrated Vector Man- agement	184	84	8	195	103	8
	Good hygiene practices	184	86	8	195	105	8
	HIV and STI prevention	184	87	8	195	106	8
	Port health	0	2	0	0	2	0
	Control and preven- tion neglected tropical diseases	184	71	7	195	90	8
Halt, and reverse	Health Promotion & Education for NCD's	184	56	8	195	75	8
the rising burden of non-com-	Institutional Screening for NCD's	0	84	7	0	103	8
municable	Rehabilitation	184	0	6	195	0	7
conditions	Workplace Health & Safety	184	103	7	195	115	8
	Food quality & Safety	184	17	7	195	20	8
Reduce the burden of violence	Health promotion and education on violence / injuries	184	80	7	195	99	8
and injuries	Pre hospital Care	184	46	7	195	56	8
	OPD/Accident and Emergency	184	75	8	0	85	8
	Management for injuries	0	87	8	0	85	8
	Rehabilitation	0	0	1	0	5	8

Policy		# units curren	tly providing	service	Strategic Plan targets		
Objective	KEPH Services	Community	Primary care	Hospitals	Community	Primary care	Hospitals
Provide essential	General Outpatient	N/A	87	8	0	106	8
health services	Integrated MCH / Family Planning services	184	115	8	195	120	8
	Accident and Emergency	0	115	8	0	134	8
	Emergency life support	0	115	8	0	134	8
	Maternity	0	60	8	0	79	8
	New born services	0	60	8	0	79	8
	Reproductive health	184	115	8	195	134	8
	In Patient	N/A	17	8	0	24	8
	Clinical Laboratory	0	44	7	0	64	8
	Specialized laboratory	0	3	4	0	0	1
	Imaging	0	1	6	0	1	8
	Pharmaceutical	0	123	8	0	134	8
	Blood safety	0	0	6	0	0	8
	Rehabilitation	0	1	6	0	17	8
	Palliative care	184	0	1	195	0	2
	Specialized clinics	0	1	3	0	0	8
	Comprehensive youth friendly services	0	0	1	0	15	8
	Operative surgical services	0	2	4	0	0	8
	Specialized Therapies	0	0	3	0	0	8
Minimize exposure to	Health Promotion includ- ing health Education	184	75	7	195	134	8
health risk factors	Sexual education	184	75	7	195	134	8
lactors	Substance abuse	184	64	7	195	134	8
	Micronutrient deficiency control	184	72	7	195	134	8
	Physical activity	184	40	7	195	134	8
Strengthen	Safe water	184	76	6	195	134	8
collabora- tion with	Sanitation and hygiene	184	84	7	195	134	8
health	Nutrition services		75	7	195	134	8
related sec-	Pollution control	0	57	5	195	134	8
tors	Housing	0	32	7	195	134	8
	School health	0	56	6	195	134	8
	Water and Sanitation Hygiene	184	74	7	195	134	8
	Food fortification	N/A	12	1	195	143	8
	Population management	0	87	8	195	134	8
	Road infrastructure and transport	0	47	3	0	134	8

## 3.3.2 Service Outcome and Output Targets

Table 13: Indicators and Targets

Objective	Indicator	Targets (where app	olicable)			-	-
Objective	indicator	Baseline 2016/17	2018/19	2019/20	2020/21	2021/22	2022/23
	% Fully immunized children	66%	70%	75%	80%	90%	95%
	% of TB patients complet- ing treatment	83.3%	90%	100%	100%	100%	100%
	% HIV + pregnant moth- ers receiving preventive ARV's	95%	100%	100%	100%	90%	100%
	% of eligible HIV clients on ARV's	97%	98%	99%	100%	100%	100%
	% of HEI who test positive started on ART	90%	100%	100%	100%	100%	100%
	% of clients on ART achieving viral load of <400cps/ml	78%	90%	100%	100%	100%	100%
	% of targeted under 1's provided with LLITN's	63%	90%	100%	100%	100%	100%
	% of targeted pregnant women provided with LLITN's	70%	90%	100%	100%	100%	100%
	% community units per- forming community case management of malaria	68.5%	90%	100%	100%	100%	100%
Eliminate Communicable	% of health facilities performing malaria microscopy	44%	50%	55%	60%	65%	70%
Conditions	% of pregnant mothers getting IPT2	64%	90%	100%	100%	100%	100%
	% of under 5's treated for diarrhea	19%	17%	15%	13%	11%	9%
	% School age children dewormed	76%	90%	92%	94%	96%	98%
	% Women of Reproduc- tive age screened for Cervical cancers	4.6%	8%	12%	16%	20%	24%
	% of new outpatients with mental health condi- tions	480	456	434	412	392	373
	% of children 12 – 59 months dewormed at the health facility	50.36%	58%	65%	70%	75%	80%
	% of children 6 – 59 months receiving 2 doses of vitamin	47.2%	54%	62%	68%	75%	80%
	% of children 6 – 23 months receiving adequate and diverse complementary foods	20%	30%	40%	50%	60%	70%
	% of pregnant women receiving combined IFAS	59.8%	62%	65%	69%	74%	80%

		Targets (where applicable)									
Objective	Indicator	Baseline 2016/17	2018/19	2019/20	2020/21	2021/22	2022/23				
	% of children below 5 years wasted	2%	1.9%	1.8%	1.7%	1.6%	1.5%				
	% of WRA screened for cervical cancer	3%	6%	11%	18%	27%	37%				
	% new outpatient cases attributed to gender based violence	3,776	3588	3409	3239	1.6%	2924				
Reduce the burden of violence and injuries	% new outpatient cases attributed to Road traffic Injuries	4,030	3829	3638	3456	3284	3120				
injunes	% new outpatient cases attributed to other injuries	11,261	10698	10164	9656	9174	8716				
	% deliveries conducted by skilled attendant	51.9%	58%	64%	70%	76%	80%				
	% of women of Repro- ductive age receiving family planning	47%	53%	59%	67%	73%	77%				
	% of facility based mater- nal deaths	17%	14%	11%	8%	6%	5%				
	% of facility based under five deaths	177	168	156	144	138	133				
	% of new born with low birth weight	657	617	577	537	497	460				
	% of facility based fresh still births	299	269	239	209	179	150				
Provide essential	% of pregnant women attending 4 ANC visits	41%	49%	57%	65%	72%	80%				
health services	% of Adolescent preg- nancies among new ANC Mothers	42%	37%	32%	27%	22%	17%				
	% infants under 6 months on exclusive breastfeed- ing	61%	63%	67%	72%	75%	78%				
	Number of clients screened for eye related conditions	15125	15830	16650	17420	18200	21150				
	Number of patient who have undergone eye surgery	2170	2200	2340	2670	2930	3200				
	Couple year protection due to condom use	198177(4954)	5449	5944	6439	6934	7431				
	% population with access to safe water	60%	66%	72%	78%	84%	90%				
	% under 5's stunted	9.6%	8.2%	6.8%	5.4%	4.0%	2.5%				
Strengthen col- laboration with	% under 5 underweight	25.2%	22.7%	20.2%	17.7%	15.2%	12.5%				
health related sectors	% of children 12 – 59 months deformed at the health facility	62.3%	100%	100%	100%	100%	100%				
	% of households with improved latrines	59.7%	66%	72%	78%	84%	90%				

Obiestive	Indicator	Targets (where app	olicable)				
Objective	Indicator	Baseline 2016/17	2018/19	2019/20	2020/21	2021/22	2022/23
	% of houses with ad- equate ventilation	70%	75%	80%	85%	90%	95%
	% Schools providing complete school health package	6%	17%	28%	39%	50%	60%
INVESTMENT O	OUTPUTS						
	Per capita Outpatient utilization rate (M/F)	1.7	1.6	1.5	1.3	1.2	1.0
	% of population living within 5km of a facility	80.6%	82%	84%	86%	88%	90%
	% of facilities providing BEmOC	32%	40%	50%	65%	75%	90%
Improving	% of facilities providing CEmOC	5%	7%	8%	8%	9%	10%
access to services	Bed Occupancy Rate for Hospitals	117%	112%	100%	100%	100%	100%
	Bed Occupancy Rate for Health Centres	38	42	46	50	55	60
	% of facilities providing Immunization	83	91	99	107	115	123
	% of health facilities with capacity to manage acute malnutrition	37.5%	45%	55%	65%	75%	85%
	TB Cure rate	68%	78%	80%	82%	83%	85%
	% Confirmed malaria cases treated with ACT	85%	100%	100%	100%	100%	100%
Improving quality of care	% maternal audits/deaths audits	18%	100%	100%	100%	100%	100%
quality of care	Malaria inpatient case fatality rate	5%	4.5%	4%	3.5%	3%	2.5%
	Average length of stay (ALOS)	0	3	3	3	3	3

## 3.3.3 Sector Input and Process Targets

Table 14: Sector Inputs and Processes

				Mileston	es for Acl	nievemen	it		
Strategic	Inter-			Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
Service Deliv	/ery								
To improve preventive	Com- munity	Maintenance of the existing CUs	Number of func- tional CUs	184	184	184	195	195	195
and Promo- tive health care services	Health	Installation of chlorine water dispensers at designated water points	# of water points installed with chlorine dispensers	150	150	200	250-	300-	350-
		Procurement and distribution of LLTINs	# of LLIN cam- paign held	0	0	0	1	0	0
		Purchase and distribute male and female condoms	# of condoms distributed	10 M	11 M	12 M	13 M	14 M	15 M
		Strengthened weekly surveil- lance reporting activities	# of surveillance reports gener- ated	1,524	2172	3420	5534	61202,172	6432
	Outreach services	Conduct month- ly integrated outreaches	# of outreaches undertaken	282	465	654	788	850	1040
		Conduct ACSM routine cam- paigns	# of campaigns done	4	12	12	12	12	12
		Conduct outreaches for disability site services	# of outreaches held	240	240	240	240	240	240
-		Conduct quarterly school health programs per school (421 schools)	# of school health pro- grammes held	1,684	1,684	1,684	1,684	1,684	1,684
	Support- ive su- pervision to lower units	Conduct quar- terly supportive supervision to lower facilities per sub-counties	# of supervisory visits under- taken	21	28	28	28	28	28
	County sup- portive	Conduct quar- terly County sup- port supervision.	# of supervisory visits under- taken	4	4	4	4	4	4
	supervi- sion	Conduct hospital reforms apprais- als	# of appraisal sessions held	-	4	4	4	4	4

				Milestone	es for Acl	nievemen	it		
Strategic	Inter-			Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
	<ul> <li>vention</li> <li>vention</li> <li>vention</li> <li>Emer- gency prepar- edness planning</li> <li>Patient safety initiatives</li> <li>Clinical audits (in- cluding maternal death audits)</li> <li>Referral health services</li> <li>Referral health services</li> </ul>	Annual emer- gency drills conducted per facility	# of drills con- ducted	-	7	21	50	82	82
	planning	Fire extinguish- ers procured	# of firefight- ing equipment procured	87	100	100	100	100	100-
	safety	Construct pe- rimeter fencing for five health facilities County wide	No of fenced facilities	0	0	1	2	1	1
				82	84	88	92	95	98
		Conduct oc- cupation safety trainings per facility(1 training per facility per year)	# of safety training sessions held	82	84	88	92	95	98
	audits (in- cluding maternal death	Conduct quarterly clinical audit per facility	No of clinical audit sessions held	328	328	328	328	328	328
	health	Conduct free medical camps biannually	# of medical camps held	2	2	2	2	2	2
		Customize National referral strategy	Developed County referral strategy	-		1	-	-	-
Health Infras	structure								
To develop and main-	infra-	11 health facili- ties – see annex	Number of facili- ties constructed	1	-	3	3	3	2
tain physical health infrastruc- ture for the	construc-	Construct KMTC blocks in Teso North and Butula	No of functional KMTC			1	1		
of health services	facilities	Construction of 15 De- montfortte in- cinerators – see annex	Number of incinerators constructed	5	5	5	5		
		Construct Dis- ability friendly facilities (Toilets and walkways)	Number of health facili- ties supported with disability friendly facilities	1	1	1	1	1	1

				Milestone	es for Acl	nievemen	t		
Strategic	Inter-			Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
		Equip County Blood Transfu- sion Centre (blood satellite)	Number and type of equip- ment	1	1	1	1	1	1
		Construct com- modity ware- houses (Teso North, Bun- yala, Butula, Teso South)	Number of warehouses constructed	1		1	1	1	1
		Construction of a private wing at Busia County referral Hospital	Availability of a private wing at Busia Referral hospital	-	-	-	1	-	-
		Construct & equipping of gender-based violence center at Namable	Number of cent- ers constructed	1		1			
	Dhyrical	Construct an Orthopedic workshop in Port Victoria	Number of workshops constructed	-	-	1	-	-	-
	Physical infra- structure:	Expansion of KMTC in Busia	Availability of a Functional KMTC	1	1	1	1	1	1
	expan- sion of existing facilities	Construct a der- matology centre at Alupe	Availability of a functional der- matology unit at Alupe	-	-	-	1	-	-
		Upgrade 3 health centers (Amukura, Nam- bale, Matayos) to Sub-County hospitals	Number of health centers upgraded	-	-	1	1	1	-
		Upgrade Busia County referral hospital to fully functional level 5	Number up- graded	-		1	-	-	-
		Upgrade Port Victoria SCH to fully functional level 4	Number up- graded				1		
		Upgrade 20 dispensaries to health centers - see annex	Number of dispensaries upgraded	-	20	5	5	5	5

				Milestone	es for Acl	nievemen	t		
Strategic	Inter-			Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	92% 92% 1 7 9 12 3 1 1 1 1 89 89	2022/ 23
		Complete facili- ties under con- struction (Buyosi, Muyafwa, Luliba, Benga, Kapina, Aloete, Omay- embe, Totokak- ile)	Completed facilities	8	2	2	2	2	2
	Physical infra- structure: Mainte- nance	Maintain existing health facilities	Number of facili- ties maintained	82	84	87	90	92%	92%
To provide appropri- ate health equipment for efficient,	Equip- ment: Purchase	Equip all existing level 4 hospitals with assorted medical equip- ment	Number and type of assorted equipment	1	1	1	1	1	2
effective and sustain- able health services		Purchase dis- ability friendly delivery bed	Number of dis- ability friendly delivery bed	-	7	7	7	7	7
	rvices	Purchase physi- otherapy equip- ment	Number of equipment and type	9	9	9	9	9	9
		Purchase EPI cold-chain equipment	Number of equipment and type	70	12	12	12	12	12
		Operationalize new dispensaries	Number opera- tionalized	12	2	2	3	3	3
		Purchase Ortho- pedic equip- ment and tools.	Number of equipment and type	-	1	1	1	1	1
		Purchase assort- ed equipment for a satellite eye clinic	Number of equipment and type	0		2	1	1	
	Equip- ment: Mainte- nance	Conduct routine maintenance on existing equip- ment all facilities	Number of equipment maintained	77	80	82	85	89	92
	and repair	Procure 5 standby genera- tors for 5 health facilities	No of facilities installed with stand by gen- erator	4	-	2	2	1	-
		Procure 7 laun- dry machines for every hospital in each Sub- County	Number of equipment and type	0	2	2	2	1	-

				Milestone	es for Acl	nievemen	t		
Strategic	Inter-		<b>D</b> (	Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
		Procure 4 anesthetic ma- chines for every hospital in each Sub-County (Matayos, Nam- bale, Khunyangu and Sio Port)	Number of equipment and type	-		1	1	1	1
		Procure 9 baby resuscitaires for every Sub-Coun- ty and County referral hospital	Number of equipment and type	1	3	3	3	-	-
		Procure short wave diathermy	Number of equipment and type	-	2	2	2	1	-
		Purchase oxygen concentrators per facility	Number of equipment and type	1	5	5	5	5	5
		Purchase therapeutic ultra sound machine	Number of equipment and type	-	2	2	2	1	-
		Procure refrigera- tion equipment for mortuaries	Number of equipment and type	3	1		1	1	-
		Procure pressure equipment for embalming for the hospitals	Number of equipment and type	3	1		1	1	-
		Purchase 16 EPI refrigerators	No of EPI refrig- erators procured	3	6	7	3	-	-
		Purchase 7 EPI deep freezers	No of Deep Freezers pro- cured	0	1	1	1	2	2
		Purchase as- sorted medical equipment for all primary health care facilities	No of medical equipment procured	75	75	75	75	75	75
		Purchase radiol- ogy equipment (x-ray) machines for the new hos- pitals (Matayos, Alupe, Sio Port, Port Victoria, Khunyangu)	No of facilities with functional radiology equip- ment	1	1	1	1	1	2
		Purchase imag- ing equipment (MRI, CT scan) machines for BCRH	No if radiol- ogy equipment procured and installed	-	-	1	-	-	-

				Milestone	es for Ach	nievemen	t		
Strategic	Inter-			Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	<ul> <li></li> <li>2 3</li> <li>2 2</li> <li>2 2</li> <li>2 2</li> <li>104</li> <li>0 150</li> </ul>	2022/ 23
		Purchase 21 water testing kits (3 per Sub- County)	No of water testing kits purchased	-	-	6	6	9	-
		Purchase oxygen plants for the County hospital	No of facilities with functional oxygen plant	1	1	-	-	-	-
To ensure availability of efficient trans- port and	Ambu- lance and vehicle purchase	Purchase ambu- lance (1 per sub- County and 2 for County referral hospital)	No of referral ambulances procured	7	2	2	2	3	-
ambulance system for prompt		Purchase 6 utility vehicles	No of utility ve- hicles procured	3	2	2	2		-
health ser- vice delivery		Purchase a truck for delivery of drugs	Availability of a truck for drugs distribution	0	-	1	-	-	-
To avail, maintain and protect ICT infra- structure for efficient health ser- vice delivery	ICT equip- ment avail- ability for service automa- tion interop- erability	Procure and install ICT equip- ment	Number of functional ICT equipment	7	2	2	2	2	
	ICT equip- ment: Mainte- nance and repair	Routine main- tenance of ICT County and Sub-County equipment	No of ICT equip- ment serviced	67	89	84	100	104	
Human Resources for Health									
To recruit and deploy	Recruit- ment of	Staff recruitment	Number of staff recruited	441	150	150	150	150	100
appropriate health care workers at all levels	new staff	Develop job descriptions and disseminate to all staff	% of staff with job description	0	100%	100%	100%	100%	100%
To train and capacity build health workers	Mana- gerial training	Leadership and management training	Number of staff trained in leadership and management	NR	25	25	25	25	25
	Profes- sional training	Professional staff training	Number of staff on professional training	22	25	25	25	25	25

				Milestone	es for Acl	nievemen	t		
Strategic	Inter-			Annual Ta	argets		. <u></u>		
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	<ul> <li>100%</li> <li>100%</li> <li>1</li> <li>4</li> <li>4</li> <li>5</li> <li>100%</li> </ul>	2022/ 23
To imple- ment strate- gies for motivation	Staff mo- tivation	Staff perfor- mance awards	Number of best performing staff awarded ( 2 per Sub-County)	14	14	14	14	14	14
and reten- tion		Performance management	% of staff ap- praised	0%	100%	100%	100%	100%	100%
		Team building	Number of team buildings held	2	1	1	1	1	1
		Establish County OSH communi- ties	OSH committee place	0	1				
		Quarterly engagement meetings with the staff unions	Number of meetings held		4	4	4	4	4
Health Information Manage- ment Systems and Monitoring and Evalua- tion									
To strength- en inte- grated, com- prehensive and quality health in-	Data col- lection: routine health informa- tion	All facilities/ levels report- ing monthly/ DHIS upload, Mortality, disease surveillance	% reporting rate	92%	100%	100%	100%	100%	100%
formation generation in a timely manner		To enhance qual- ity of reporting – DQA	Number of DQAs conduct- ed and findings implemented	4	4	4	4	4	4
		Avail reporting tools and HIS policies and standards	% of facilities with reporting tools, policies and standards		100%	100%	100%	100%	100%
		Collected data analyzed and used		28	28	28	28	28	28
		Develop a Coun- ty repository and website	County reposi- tory in place and functional	0	1				
		Capacity build- ing on HIS and M&E	Number of staff trained	10	10	10	10	10	10
		Scale up use of electronic medi- cal records and interoperability	Propotion of fa- cilities installed with EMR (H/C & Hospital)	4.7	9.5	14.3	19	23.8	28.5

				Milestone	es for Acl	nievemen	t		
Strategic	Inter-		2	Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
To strength- en the systems for systems	Infor- mation dissemi- nation	Conduct data review meetings	Number of data review meetings conducted and findings utilized	4	4	4	4	4	4
for predict- able and targeted dis- semination of informa-		County stake- holder forums for data dissemi- nation and use		4	4	4	4	4	4
tion to all stakeholders for use		Quarterly infor- mation products	Number of infor- mation products developed	4	4	4	4	4	4
To monitor the County health systems outcomes	Monitor- ing & evalua- tion	Develop M&E plan and con- duct evidence based surveys and research	M&E Plan in place	0	1	0	0	0	0
for effi- ciency and standard perfor- mance		To conduct performance review	Number of performance review reports developed	1	1	1	1	1	1
manee		Conduct mid- term reviews and evaluation	No of evalu- ation reports developed			1			1
		Routine monitor- ing of outputs, outcomes and policy imple- mentation	Number of re- ports developed	4	4	4	4	4	4
Health Produ	ıcts								
To stream- line procure- ment and logistics	Procure- ment of required health	Establish a County Health Tender Com- mittee	Tender commit- tee established	0	1	0	0	0	0
of health products	products	Procurement and distribution of health prod- ucts for facilities	% of facilities that experi- enced stock outs		0	0	0	0	0
	Distribu- tion of health products	Develop a pro- tocol for health commodities distribution and redistribution	Protocol estab- lished	0	1	0	0	0	0
		Train 500 health care providers on LMIS	No of healthcare workers trained	100	100	100	100	100	100

				Milestone	es for Acl	nievemen	t		
Strategic	Inter-			Annual Ta	argets				
Objectives	vention	Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23
To promote safety and security in commodity use through	Ware- housing /storage of health products	Improve storage capacities for health products	Number of stores con- structed	1	2	1	0	0	1
supporting prudent manage- ment of	Quality checks	Inspection of health products bi-annually	Number of inspections conducted	0	2	2	2	2	2
commodity use		Medical thera- peutic commit- tee meetings	No of medical therapeutic committees ses- sions minutes	28	28	28	28	28	28
To advocate for increased financial	Advocacy	Update health product quantifi- cation	Number of quantification conducted	1	1	1	1	1	1
allocation from County government to 5% of the County budget		Engage with policy mak- ers ( executive and County assembly) on the requirements for health products	Number of advocacy meet- ings	1	1	1	1	1	1
Health Finan	icing								
To scale up resource mobilization efforts while	Resource mobiliza- tion	Updated comprehensive costing of health services	Number of cost- ings conducted	1	1	1	1	1	1
advocating for increase in County budget allocation to health to a minimum of 30%		Convene advo- cacy meetings with the relevant policy mak- ers – County Assembly Health Committee, Treasury, CBOs	Number of advocacy meet- ings conducted	1	3	3	3	3	3
		Proposal devel- opment	Number of proposals devel- oped	0	1	1	1	1	1
		Develop a re- source mobiliza- tion strategy	Resource mobi- lization strategy	0		1		1	
To increase NHIF coverage to	NHIF En- rollment	NHIF enrollment	% of population enrolled to NHIF	11%	15%	20%	20%	25%	30%
30% of the population		Integrate NHIF in social protec- tion package	Number of per- sons on social protection pack- age covered on NHIF						
To strength- en capacity	Health ex-	Capacity build- ing for staff	Number of staff trained	0	7	7	7	7	7
for budget execution and ex- penditure tracking at all levels	penditure reviews	Conduct expenditure reviews	Number quar- terly reviews conducted ( County and Sub-County)	4	4	4	4	4	4

	Inter- vention	Milestones for Achievement									
Strategic Objectives				Annual Targets							
		Milestone	Performance Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23		
Leadership a	nd Governa	ance									
To improve health systems stewardship, public and social ac- countability at all levels	Public and social account- ability	Convene annual public participa- tion forums	Number of annual public participation forums	1	1	1	1	1	1		
		Update service charters for all facilities	Number of facili- ties with service charters	10		78		78			
		Hold open days for all facilities	Number of open days	0	78	78	78	78	78		
To ensure functional health governance structures at all levels	Health Facility manage- ment commit- tees	Appointment and gazettement of health facility management committees	Number of health facility management committees gazetted	65	78			78			
		Induction of the health facility management committees	Number of health facility management committees inducted	65	78			92			
	CHMT, SCHMT and HMTs	Induction of health managers	Number of health manag- ers inducted	55		45		45			
		Convene management meetings	Number of management meetings held by structures	12	12	12	12	12	12		
To maintain, convene and coordinate activities	Stake- holder coordina- tion	Conduct quar- terly TWGs and stakeholders' fo- rums at County level	Number of quar- terly stakeholder forums held	4	4	4	4	4	4		
of health strategic partners at		MOUs for all partners	Number of MOUs signed	7	5	5	5	5	5		
all levels		Updated stake- holder inventory	Stakeholder inventory in place	1	1	1	1	1	1		
To custom- ize, formu- late and implement policies that support health	An- nual work planning	AWPs and budg- et developed	Number of AWP / budgets developed	4	4	4	4	4	4		
	Develop- ment of bills	Bill developed	Number of bills developed	3	1		1		1		
systems and investment at all levels	Strategic plans de- veloped	Strategic plans developed	Number of strategic plans developed	3	1	2	2	0	1		

	Inter- vention			Milestones for Achievement						
Strategic Objectives		Milestone	Performance	Annual Ta	Annual Targets					
			Indicators	Baseline 2016/17	2018/ 19	2019/ 20	2020/ 21	2021/ 22	2022/ 23	
Health Resea	Health Research									
To develop a health sec- tor research framework	Research frame- work	Research frame- work develop- ment	Research frame- work in place	0		1				
		Implement the research frame- work – database, research com- mittee	Number of researches approved and conducted	3	0	2	2	2	2	
		Dissemination of research findings	Number of re- search findings disseminated	0	0	2	2	2	2	

# IMPLEMENTATION ARRANGEMENTS

## 4.1 **Coordination Framework**

The County Department of Health and Sanitation is headed by a County Executive Committee Member (CECM) who is appointed by the Governor. The CECM provides policy direction for health service delivery and represents the department in the County Executive Committee. The Department has a Chief Officer, who is the Accounting Officer and reports to the CECM. The Department has two Directors who report to the Chief Officer; one in charge of preventive and promotive health services which includes primary health services, programs and level one and two facilities. The other one is in charge of curative and rehabilitative health services in level four hospitals. The CDHs are responsible for providing technical advice in the department.

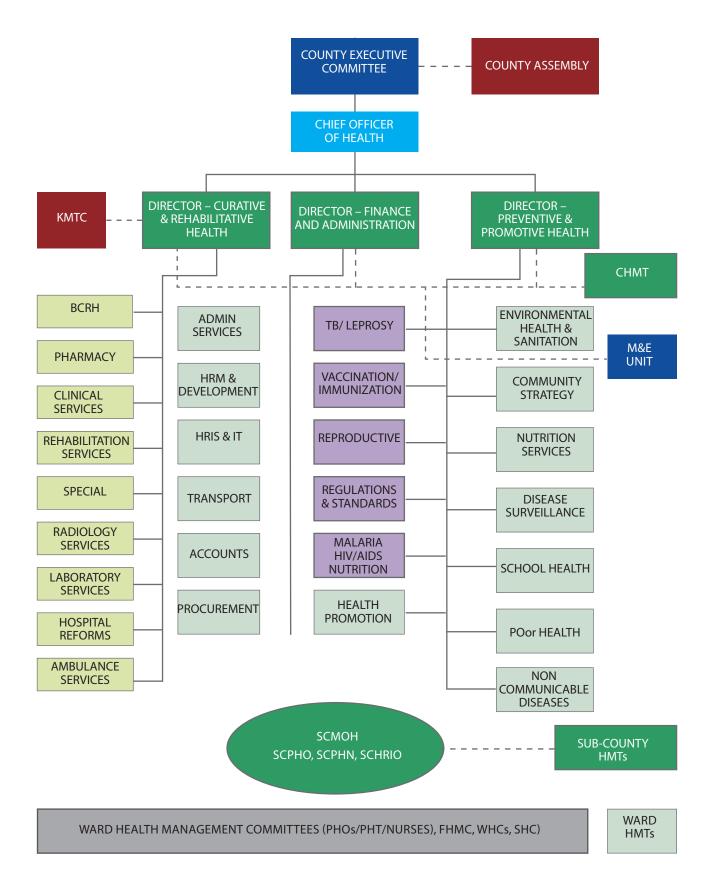
The departmental organizational structure is based on its functions as outlined in the Fourth Schedule of the Constitution, health policy objectives and the need for clearly demarcated areas of responsibilities. At the departmental level there is a County Health Management Team (CHMT) that is constituted of the two directors, program coordinators, heads of service units and head of M&E unit. Health Service provision at the Sub-County level is coordinated by the SCHMT under the leadership of the SCMOH.

With the exception of BCRH which is headed by Medical Superintendent, all the other Sub-County hospitals are headed by Medical Officer In-Charges. The hospital management is supported by HMTs and HMCs. The health centres and dispensaries are led by facility-in-charges, supported by management teams and committees. The Community Health Units have CHVs who are supervised by CHAs. Community Health Committees have been constituted to support health service delivery at the community level. The health service delivery in the County is also supported by a number of partners.

The coordination framework is outlined in the departmental organogram in figure 5.

# 4.2 Busia County Health and Sanitation Organogram

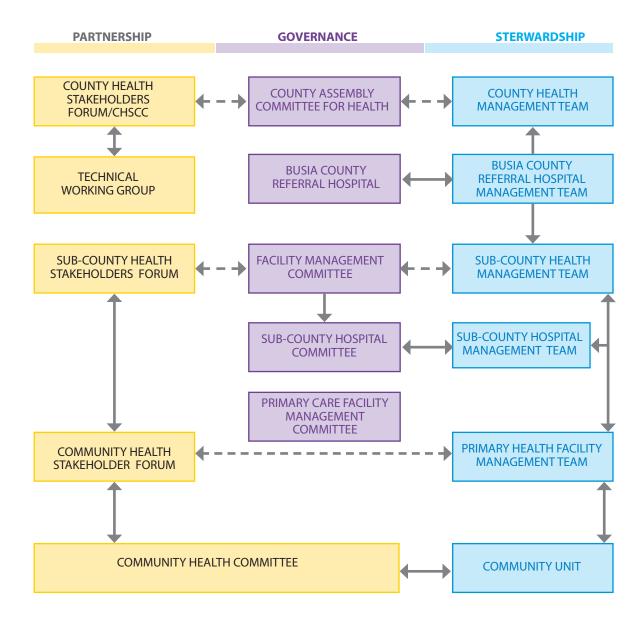
Figure 5: Busia County Health and Sanitation Organogram



#### Implementation framework for the BCHSSP

The overall framework for sector leadership that will be applied is shown in figure 6.

#### Figure 6: Health Sector Leadership framework



#### Partnership and coordination framework

Effective coordination of health partnerships is key to responding to the needs and agenda of the health sector. The County health sector partnership and coordination is guided by the Kenya Health Sector-Wide Approach, which provides the framework for inter and intra-sectoral engagement. The principles of the partnership are built around health sector ownership, alignment, harmonization, leadership and accountability to achieve the goals of one planning framework, one budgeting framework and one monitoring framework. The partnership and coordination framework provides

a structure through which all sector actors engage to improve effectiveness of health actions. The full implementation of the CHSSIP 2018 - 2023 will require multi-sectoral effort and approach with various health stakeholders playing different roles at the various levels - more often than not, the roles will be complementary and synergistic. Stakeholder Coordination Framework developed by the County Department of Health will guide stakeholder coordination during the CHSSIP 2018 - 2023 period.

#### County assembly committee for health and committee for budget

The department is expected to work closely with the County Assembly which provides oversight and legislation roles. The above named committees of the County Assembly are pivotal to the success of the department of health and Sanitation. The Health Committee is expected to push the health agenda as the budget committee allocates the needed funds for the implementation of the strategic plan. This calls for frequent engagement for them to comprehend the priorities for health. Legislation for supportive bills is also fundamental for the health committee.

# 5 RESOURCE REQUIREMENTS AND FINANCING

# 5.1 Resource Requirements

Health Financing remains a key pillar in ensuring the department meets its overall objective. The resource requirements to finance has been projected at Kshs. 18.3 Billion. This is against a projected County allocation to the health department of Kshs. 10.2 Billion. This resource requirement aims at achieving the goals and objectives by leveraging on the six investment areas. Among the sources of financing include transfer from national government categorized as equitable share and specified conditional grants, facility Improvement Fund generated by the Referral Hospital and the Sub-County Hospitals, County specific. Conditional grants including DANIDA and World Bank (Both THS –UC and Kenya Devolution Support Programme) and a significant commitment from the partners that support programmatic interventions aimed at supplementing the department in realizing health objectives.

	Annual resource requirements in Kshs.							
Strategic Objectives	Yr. 1	Yr. 2	Yr. 3	Yr. 4	Yr. 5			
Service Delivery								
To improve preventive and Promotive health care services	134,154,400	144,886,752	156,477,692	168,995,908	182,515,580			
To enhance access to quality inpatient/ outpatient treatment, rehabilitative and palliative care services	198,528,400	214,410,672	231,563,526	250,088,608	270,095,696			
Eliminate Communicable Conditions	141,701,200	141,701,200	141,701,200	141,701,200	141,701,200			
Halt, and reverse the rising burden of non-communicable conditions	5,880,000	5,880,000	5,880,000	5,880,000	5,880,000			
Reduce the burden of violence and injuries	12,230,400	12,230,400	12,230,400	12,230,400	12,230,400			
Provide essential health services	20,238,000	20,238,000	20,238,000	20,238,000	20,238,000			
Strengthen collaboration with health related sectors	235,200	235,200	235,200	235,200	235,200			
To develop and maintain physical health infrastructure for the provision of health services	448,333,990	372,266,385	183,302,024	146,681,226	158,415,724			
Human Resources								
To provide appropriate health equipment for efficient, effective and sustainable health services	57,023,690	51,023,650	101,236,040	23,000,000	-			
To recruit and deploy appropriate health care workers at all levels	18,975,600	20,493,648	22,133,140	23,903,791	25,816,094			
Personnel Emoluments	1,406,000,254	1,518,480,274	1,639,958,696	1,771,155,392	1,912,847,823			

#### Table 15: Resource Estimation

Charles and Chiese the second	Annual resource requirements in Kshs.							
Strategic Objectives	Yr. 1	Yr. 2	Yr. 3	Yr. 4	Yr. 5			
CHV stipend	49,464,000	49,632,000	49,704,000	50,184,000	51,936,000			
To train and capacity build health workers	41,232,500	44,531,100	48,093,588	51,941,075	56,096,361			
To implement strategies for motivation and retention	6,300,000	6,804,000	7,348,320	7,936,186	8,571,080			
Health Information and M&E								
To strengthen integrated, comprehensive and quality health information generation in a timely manner	36,000,030	38,880,032	41,990,435	45,349,670	48,977,643			
To strengthen the systems for systems for predictable and targeted dissemination of information to all stakeholders for use	11,000,542	11,880,585	12,831,032	13,857,515	14,966,116			
To monitor the County health systems outcomes for efficiency and standard performance	9,623,500	10,393,380	11,224,850	12,122,838	13,092,666			
To streamline procurement and logistics of health products	710,200,000	767,016,000	828,377,280	894,647,462	966,219,259			
To promote safety and security in com- modity use through supporting prudent management of commodity use	20,000,000	8,000,000	8,640,000	-	-			
Health Financing	<u>I</u>	L		L	1			
To advocate for increased financial alloca- tion from County government to 5% of the County budget	4,800,082	5,184,089	5,598,816	6,046,721	6,530,459			
To scale up resource mobilization efforts while advocating for increase in County budget allocation to health to a mini- mum of 30% of County budget	10,080,107	10,886,516	11,757,437	12,698,032	13,713,874			
To increase NHIF coverage to 30% of the population	1,680,000	1,814,400	1,959,552	2,116,316	2,285,621			
To strengthen capacity for budget execu- tion and expenditure tracking at all levels	2,940,000	2,890,450	2,546,030	2,749,712	2,969,689			
Leadership and Governance	-							
To improve health systems stewardship, public and social accountability at all levels	5,250,000	5,670,000	6,123,600	6,613,488	7,142,567			
To ensure functional health governance structures at all levels	40,180,000	10,250,450	11,070,486	11,956,125	12,912,615			
To maintain, convene and coordinate activities of health strategic partners at all levels	7,056,000	7,620,480	8,230,118	8,888,528	9,599,610			
To customize, formulate and implement policies that support health systems and investment at all levels	15,480,260	16,718,681	8,045,025	8,688,627	9,383,717			
Health Research								
To develop a health sector research framework	5,045,000	45,250,230	24,054,060	25,978,385	28,056,656			
TOTAL	3,419,633,155	3,545,268,574	3,602,550,547	3,725,884,404	3,982,429,652			

# 5.2 Available Financing and Financing Gaps

Financing projections for implementation of the plan is pegged at an estimated Kshs. 10 Billion based on trends from allocations to the department over the last 5 years. The resource requirement over the period is Kshs. 18.3 Billion. This leaves a deficit of Kshs. 8.1 Billion which is comparatively lower than the deficit projected in the Plan of 2013-2018 which stood at Kshs. 8.4 Billion. The department hopes to device strategies to meet this deficit for attainment of overall health objectives.

# 5.3 **Resource Mobilization Strategy**

#### 5.3.1 Strategies to Ensure Available Resources are Sustained

Among the interventions the department plans to put in place to sustain the available resources include tapping into the opportunities availed through Public- Private Partnerships. It shall endeavor to allocate significant resources towards maintaining of available infrastructure and equipment to minimize maintenance costs in the future. It will Maintain and strengthen relations with donors and development partners for continued funding.

It will also advocate for additional budgetary allocation from the current average by building on the goodwill from the County leadership. The importance of the human capital investment, as a key resource, cannot be re-emphasized further. Strategies will be put in place to ensure the staff are motivated for optimal output, and that relevant policy documents supporting the same are developed and fully implemented.

## 5.3.2 Strategies to Mobilize Resources from New Sources

The department shall pursue strategic financing approaches including public private partnerships, more so in infrastructure development requirements which by their nature are capital intensive. It will also widen the Financial Improvement Fund base by improving through expanding the array of services provided at level I, III and IV which are the Facility Improvement Fund (FIF) revenue sources, and at the same time partner with the National Hospital Insurance Fund towards facility accreditation for better services and improved reimbursements.

The department shall also map out additional partners and seek their engagement in addressing health needs. It shall also pursue other national government established funds including Constituency Development Fund and HIV/AIDS fund. It will also device mechanisms that will enhance access and utilization of these funds that towards meeting the health needs of the vulnerable groups including PLWD, Youth and women.

## 5.3.3 Strategies to Ensure Efficiency in Resource Utilization

Adherence and compliance to requirements of Public Finance Management Act (PFM Act 2012) and other relevant Finance Acts on allocation and expenditures of resources shall be given priority. The department shall also prioritize its interventions on need basis for prudent allocation of resources to achieve efficiency and effectiveness of resource use.

# 6 MONITORING AND EVALUATION

# 6.1 Monitoring and Evaluation Framework for BCHSSIP

The BCHSSIP II End Term Review highlighted the absence of a robust Monitoring and Evaluation framework as one of the challenges in assuring adequate follow up of implemented activities. This chapter, therefore, is aimed at addressing this gap. It shall provide direction on Monitoring and Evaluation/Review of the implementation of the BCHSSP III.

A comprehensive M&E framework shall be the basis for:

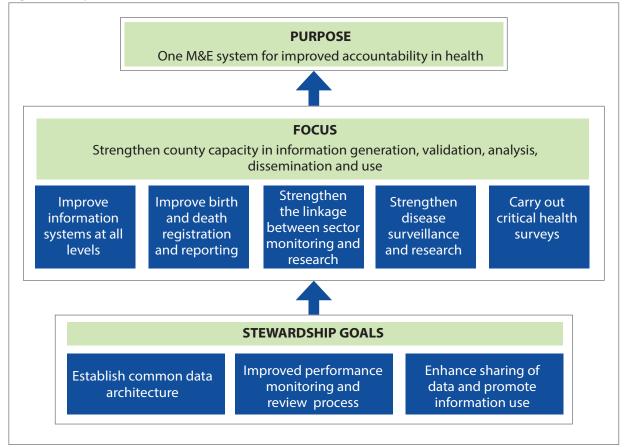
- Guiding decision making in the sector, by characterizing the implications of progress (or lack of it) being made by the sector.
- Guiding implementation of services by providing information on the outputs of actions being carried out.
- Guide the information dissemination and use by the sector amongst its stakeholders and with the public that it serves.
- Providing a unified approach to monitoring progress by different planning elements that make up the sector Counties, programs, Partner's, and others.

#### 6.1.1 Scope of the Monitoring and Evaluation Framework

The overall purpose of the M&E framework is to improve on the accountability of the Health Sector. This shall be achieved through a focus on strengthening of the Country capacity for information generation, validation, analysis, dissemination and use through addressing the priorities as outlined in the Health Information System investment section of this document. This M&E chapter focuses on how the sector will attain the stewardship goals needed to facilitate achievement of the HIS investment priorities. These stewardship goals are:

- Supporting the establishment of a common data architecture.
- Enhancing sharing of data and promoting information us.
- Improving the performance monitoring and review process.





Source: KHSSIP 2018 - 2023

#### 6.1.2 Establishment of Common Data Architecture

Common data architecture is needed to ensure coordinated information generation; data and information sharing and efficiencies are maximized in data and information management. The County M and E unit will carry the mandate of establishing and overseeing the common data architecture. The health sector has identified sector indicators for monitoring and evaluating the implementation of BCHSSIP. The common data architecture will provide the data sources for these indicators, which have been defined in the 2nd edition health sector indicator manual.

The information from these different sources shall be brought together to inform the sector on overall trends. A composite of indicators shall be used to calculate the health service index. This index shall be used to compute, and interpret emergent trends to show sector progress (or lack of it). It will summarize the different priority areas of service intervention into a single index, to allow for an overall and fair judgment on the presence, or lack of it on improvement in Health Services. The index is designed, in line with the sector service package, the Kenya Essential Package for Health (KEPH). The indicator number is informed based on the need to balance between ensuring that no single indicator on its own has a significant impact on the overall index and having a manageable number of service coverage indicators for monitoring progress. For details on calculation of the health service index, refer to the health sector M and E framework and guidelines.

The total number of indicators per policy objective is fixed. The focus of the indicators is on implementing the respective policy objective, and is not an end in themselves. In line with this, the indicators used will not be fixed, but may be changed, to limit the vertical focus on improving a single indicator during implementation, and instead focus efforts on improving the targeted result against whose progress the indicator is measuring. Where no data is available for an indicator, its value/ achievement shall be taken as zero. This is to ensure the sector takes appropriate steps to improve data collection on all result areas, so that there is adequate planning for activities for all life cohorts.

Basic indicator information shall be the County average achievement. This will be obtained from collating all the available information from all reporting units into the County average figure.

Information on indicators will be analyzed in the following lines:

- 1) Overall County achievement
- 2) Disaggregation of achievement by:
  - Policy objective.
  - Intervention.
  - Sub-County.

At different levels of the health system, sector performance shall be subjected to an equity analysis looking at various dimensions such as gender, literacy levels and poverty.

An annual health sector performance report will be developed. The report will be validated by stakeholders to:

- Obtain stakeholder insight on the information generated.
- Mitigate bias through discussion of the information generated with key M&E actors and beneficiaries.
- Generate consensus on the findings and gaps.
- Strengthen ownership and commitment to M&E activities.

#### 6.1.3 Enhancement of Sharing of Data

The sector recognizes the fact that information is used by different actors for their decision making processes and investment decisions. For this, data need to be translated into information that is relevant for decision-making. Data will be packaged and disseminated in formats that are determined by the needs of the stakeholders.

#### 6.1.4 Sharing Service Delivery Expectations

In line with the Kenya 2010 constitution, need for sector transparency, information on expected services will be publicly displayed outside each facility unit, based on the package to be delivered there. For example, each maternity will display expected interventions that it needs to deliver as defined in the KEPH, based on the facility tier.

## 6.2 Annual State of Health in Busia Report

The M&E unit shall publish annually a state of health report which will be a compilation of statistical information from different sources presenting a snap shot of performance covering the different strategic objectives articulated in this strategic plan. It will be informed by the County annual M and E plan report and will be produced by the M & E units at the County levels. The use of this report in aiding decision making will be promoted by ensuring that it meets the needs of the target audience. An electronic version of the report will be availed on the Busia County website – Department of Health and Sanitation section.

The annual state of health report will be presented to the Joint review meeting and submitted for planning.

A popular version of the health report will be developed in form of a fact sheet including the key components of the annual state of health in Busia report. The target audience for the popular version includes all health actors and members of the public.

#### Quarterly performance review reports

At all levels a performance review reports will be produced outlining the performance against the strategic objectives outlined in this plan. The reports will be discussed by the health management teams including all the stakeholders at the quarterly performance review meetings. The discussion will focus on a review of the findings and the agreed action points. The finalized report will be submitted to the Directors, Chief Officer and County Executive Committee Member for Health and Sanitation.

#### AWP report

This is the annual report documenting progress against the implementation of the AWP for all planning units at the different levels. The County AWP review report will be presented at a County Annual Health Review Summit and be published on the Busia County Website – Department of Health and Sanitation section. The Sector AWP Performance Review Report will be presented and discussed at the County

Annual Sector Review Meeting. This forum will draw attendance from the County Health Management Teams, Civil Society Organizations, county implementers and other health related sectors etc.

The M&E unit at the County level will translate data and information according to the target audience and utilize various communication channels e.g. radio, T.V, Busia County websites, e-bulletins, newsletters, booklets, etc. to pass the information to all the stakeholders.

#### Performance monitoring and review processes

The performance review process will be one of the learning mechanisms in the sector. For proper follow up and learning:

- All performance reviews and evaluations will contain specific, targeted and actionable recommendations; the process is outlined in the M&E framework and guidelines.
- All target institutions will provide a response to the recommendation(s) within a stipulated timeframe, and outlining:
  - Agreement or disagreement with said recommendation(s).
  - Proposed action(s) to address said recommendation(s).
  - Timeframe for implementation of said recommendation(s).
- All the planning units and institutions will be required to maintain a recommendation implementation tracking Plan which will keep track of review and evaluation recommendations, agreed follow-up actions, and status of these actions.
- The implementation of the agreed actions will be monitored by the M & E unit at all levels. The CHMT will provide coordination and oversight of performance review at the County levels while the M&E unit at the County level will oversee the recommendations implementation tracking plan of the county units. During the quarterly performance review meetings, the County Health management teams together with all the non-state and external actors in their area will discuss the quarterly performance review the recommendations implementation tracking plan for the quarter and identify performance gaps which will be mitigated and action points minuted and followed up done.

#### Joint assessments of progress

#### Joint Assessments at the Community Level

A community unit's stakeholder forum will be responsible for the joint assessment at the community level. All health actors at community level will be expected to:

- Strengthen the community health committees.
- The community stakeholder forums for which are the key forums for joint assessment at the community level.
- Revitalize the community dialogue and action days.

The meetings above shall in line with the sector planning and performance review cycle. Quarterly meetings will be held to review the performance of the units against the indicators and targets outlined in BCHSSIP. The M and E results are expected to be used to sensitise the community and accountability through community barazas and other forums.

#### Joint assessments at County level

The joint annual review is a County forum for reviewing sector performance. The annual reviews will focus on assessing performance during the previous fiscal year, and determining actions and spending plans for the year ahead (current year+1). The BCHSSIP mid-term review recommended redesign and reform the Joint Review Meeting process to become bottom-up not just in terms of information generation, but also in information dissemination and linkage with other processes, particularly the quarterly monitoring review process. In addition, specific technical assessments in problem hot spot areas could be carried out during the year, to feed into the Joint Review Meeting process as opposed to having these all done at the Joint Review Meeting. Annual Sector Reviews should be completed in time to ensure that the findings feed into the planning and budget process of the coming year. The Joint Review Meeting will be organized by Department of Health and Sanitation in collaboration with the development partners.

The BCHSSIP Mid-term review recommended strengthening policy implementation structures at County level with the establishment of appropriate structures to improve engagement of civil society and partners in the planning and sector review processes.

During BCHSSIP and CHMTs will organize quarterly and annual joint performance reviews.

CHMTs will prepare two sets of quarterly reports: a service delivery report and a report documenting progress in the implementation of the AWP. The latter will be based on observations made during supervision and the actions agreed with the supervised staff. The supervisions will be 'integrated, i.e. they will be conducted by state, non-state and external actors, and be both 'management' and 'technical', the latter ones being conducted by the County referral hospitals. The facilities covered in the assessment will include state and non-state facilities.

Reports of primary care facilities, as well as CHMT reports, will be presented at the constituency stakeholders' forum meeting. Similarly, CHMT reports will be presented at County stakeholders fora. At these meetings, the findings and the agreed action points will be reviewed and a quarterly action plan formulated to ensure that the decisions taken at the meeting are followed up.

Annual reports will present an assessment of progress on the annual work plans and performance against the sector objectives and targets set in the BCHSSIP, using the BCHSSIP indicators. It will compare current results with results of previous years and formulate challenges and action point. It will use data from different sources, including the routine reporting system, household surveys, administrative data (minutes, supervision reports, financial reports, HRIS reports, etc.) as well as research studies.

Details on the organization of these meetings are provided in the M&E framework and Guidelines

#### **BCHSSIP** evaluation

Evaluation will be used to facilitate assessment of progress, and make attributions and predictions of implications of trends across the different indicator domains – inputs/processes; outputs; outcomes and impact. Two evaluations will be carried out during the BCHSSIP.

- Mid -term review to review progress with impact attained at the Mid Term of the strategic plan, this will coincide with the End Term of the Sustainable Development Goals, so the Mid Term Review report shall also serve in the Sustainable Development Goal evaluation.
- End term review to review final achievements of the sector, against what had been planned.

# ANNEXES

# Annex 1 List of Stakeholders Involved in the CHSSIP development

Name	Organization
Dr. Isaac Omeri	Chief Officer of Health & Sanitation
Dr. Melsa Lutomia	Director Preventive and Promotive Services
Dr. Janerose Ambuchi	Director Curative and Rehabilitative Services
Dr. Edwin Onyango	County Malaria Control Coordinator
Mr. Ali Oyuyo Atemba	County Health Administrative Officer
Mr. David Oyolo	Dept. Accountant
Mr. Nicholas Kiema	County department of Economic Planning &ICT
Mr. Eric Wamalwa	Head Monitoring & Evaluation Officer - Health & Sanitation
Mr. Tito Kwena	Secretariat Monitoring & Evaluation Officer - Health & Sanitation
Mr. Jude Oduor	Secretariat Monitoring & Evaluation Officer - Health & Sanitation
M/s Faiza Barasa	Secretariat Monitoring & Evaluation Officer - Health & Sanitation
M/s Rosemary Akuku	Secretariat Monitoring & Evaluation Officer - Health & Sanitation
Mr. Emmanuel Luvai	County Community Focal Person
Mr. Moses Magero	Deputy County Health Records & Information Officer
Mrs. Alice Yaite	Ag. County Chief Nurse
Mr. Daniel Omuse	County Director Human Resource Manager
Mr. James Kuya Okata	County Health Records & Information Officer
Mr. George Ayoma	USAID Tupime Kaunti
Joyce Nyaboga	USAID Tupime Kaunti
Bernard Okelo	USAID Tupime Kaunti
Enock Makori	Living goods
Janet Muthurania	Fred Hollows Foundation

# Annex 2 Annex of Community Unit lists

Code	Name	Code	Name
600587	Bundalangi CU	702339	Murende CU
600586	Bulwani CU	700622	Namalenga CU
600597	Rugunga CU	700621	Igero CU
600589	Mabinju CU	700620	Alungoli CU
600588	Lugale CU	700619	Nakhakina CU
602274	Rukala CU	700618	Luliba CU
600599	Sisenye CU	700617	Busende CU
600594	Mundere CU	700616	Mabunge CU
600585	Bulemia CU	700615	Nasira CU
600596	Ruambwa CU	700614	Buyama CU
600593	Mudembi CU	700613	Lunga CU
600592	Magombe East CU	700612	Muyafwa CU
600591	Magombe Central CU	700611	Bugeng'i A CU
600590	Magombe CU	700610	Bugeng'i B CU
600598	Siginga CU	700526	Mjini CU
600584	Bukoma CU	600602	Mayenje CU
600583	Bukani CU	600604	Nangoma CU
600595	Osieko CU	600603	Mundika CU
600639	Emukweso CU	600601	Esikulu CU
600637	Bwaliro CU	702389	Kisoko B CU
600632	Bulwani CU	702388	Kisoko A CU
600631	Bulemia CU	702387	Nambale C CU
600628	Bukati CU	702386	Nambale B CU
600646	Sikarira CU	702385	Nambale A CU
600644	Namusala CU	702384	Musokoto CU
600642	Kanjala CU	702383	Kapina B CU
600643	Kingandole CU	702382	Kapina A CU
600638	Elukongo CU	702381	Lupida CU
600635	Burinda CU	702380	Khwirale B CU
600627	Bujumba CU	702379	Khwirale A CU
600640	Esikoma CU	702378	Sikinga CU
600634	Bumala B CU	702377	Esidende B CU
600636	Busire CU	702376	Esidende A CU
600633	Bumala A CU	702375	Malanga B CU
600629	Bukhakhala CU	702374	Malanga A CU
600645	Namwitsula CU	702373	Lwanyange B CU
600641	Ikonzo CU	702372	Mungatsi B CU
600630	Bukhalalire CU	702371	Buyofu CU
600647	Tingolo CU	702370	Madibo B CU

Code	Name
702317	Madibo A CU
600758	Mungatsi A CU
602394	Syekunya CU
600757	Lwanyange A CU
702391	Busembe CU
702390	Namboboto CU
600779	Nanderema CU
600770	Hakati CU
600764	Bujwang'a CU
600780	Nyakhobi CU
600777	Mudoma CU
600772	Luanda CU
600767	Buloma CU
600783	Rumbiye CU
600784	Sibinga CU
600776	Mango CU
600775	Lugala CU
600774	Ludacho CU
600769	Ganjala CU
600788	Wakhungu CU
600787	Sirekeresi CU
600786	Sigulu CU
600781	Odiado CU
600771	Kabwodo CU
600765	Bukhulungu CU
600763	Budalanga CU
600782	Ojibo CU
600768	Busijo CU
600785	Sigalame CU
600773	Luchululo CU
600766	Bukiri CU
600762	Ageng'a CU
600778	Namuduru CU
702357	Moding CU
702355	Koruruma CU
702353	Kkolait community unit
702352	Kolait CU
702350	Kodedema CU
702349	Kengatunyi CU
702347	Kamolo CU
702346	Kajei CU
702345	Chelelemuk CU

Code	Name
	Akobwait CU
702344	
702343	Kkachachat CU
702342	Kiriko CU
600807	Okuleu CU
600804	Kokare CU
600803	Kocholya CU
600793	Amagoro CU
600805	Kolanya CU
600799	Kakener CU
600795	Apokor CU
600790	Adumai Kolait CU
600800	Kakurikit Katotoi CU
600789	Adanya Chelelemuk CU
600810	Township CU
600808	Olobai CU
600806	Komiriai CU
600801	Kamuriai CU
600794	Amoni CU
602829	Osajai CU
600802	Kekalet CU
600798	Kakapel CU
600809	Rwatama CU
600792	Akolong Ketelepai CU
600791	Aedomoru CU
600797	Changara Akobwait CU
600796	Aterait CU
602851	Onyunyur CU
702334	Otimong CU
702333	Kotur CU
702332	Moru karisa CU
702331	Aterait CU
702330	Okiludu CU
702329	Olepito CU
702328	Obucuun CU
702327	Odioi CU
702326	Kamunoit CU
702325	Kwangamor CU
702324	Aturet CU
702323	Akobwait CU
702322	Ngelechom CU
702321	Amaase CU
702320	Adungosi CU

Code	Name
702319	Ongaroi CU
702318	Akiriamas CU
702316	Okisimo CU
702315	Kidera CU
702314	Alomodoi CU
702313	Aludeka CU
702312	Amukura CU
700682	Aderema CU
700681	Katelenyang CU
700680	Katelenyang CU
700679	Katelenyang CU
700678	Katelenyang CU

Code	Name
602832	Ongariama CU
602823	Alupe CU
602381	Kochek CU
602830	Apatit CU
602315	Okatekok CU
602292	Osuret CU
602709	Akoreet CU
601284	Apokor CU
602411	Amase CU
602558	Amaase CU
602358	Okook CU

# Annex 3 List of all Facilities

	Code	Name
Bunyala		
1	21037	Busagwa Dispensary
2	21036	Khajula Dispensay
3	17680	Osieko Dispensary
4	16029	Mukhobola Health Centre
5	16095	Rukala Model Health Centre
6	16091	Port Victoria Hospital
7	16129	Sirimba Dispensary
8	16131	Sisenye Dispensary
9	15811	Budalangi Dispensary
10	15822	Bulwani Dispensary
Butul	a	
11	23984	Bukuyudi Parish Dispensary
12	22128	St. Peters Medical Centre Bulwani
13	21064	St. Lukes Busiada Dispensary
14	21060	Neela Dispensary
15	21059	Namusala Dispensary
16	21058	Mafubu Dispensary
17	21057	Turning Point Medical Clinic
18	20572	Bumala CFW clinic
19	18128	Rural Education and Environmental Program
20	17165	Ikonzo Dispensary
21	17158	Bukhalalire Dispensary
22	17157	Masendebale Dispensary
23	16486	Musibiriri Dispensary
24	16485	Sikarira Dispensary
25	15838	Butula Mission Health Centre
26	15830	Burinda Dispensary
27	15824	Bumala B Health Centre
28	15826	Bumutiru Dispensary
29	15840	Bwaliro Dispensary
30	15823	Bumala A Health Centre
31	15939	Khunyangu Sub-District Hospital
32	15816	Bujumba Dispensary
Sami	a	
33	24722	Nassi Hospitals
34	18120	Buburi Community Clinic
35	18119	Cornestone Baptist Clinic
36	18091	Namenya CFW Clinic

	Code	Name
37	16072	Nangina Dispensary
38	16096	Rumbiye Dispensary
39	15790	Agenga Dispensary (Samia)
40	16068	Nambuku Model Health Centre
41	16128	Sio Port District Hospital
42	16073	Holy Family Nangina Hospital
43	16480	Kabuodo Dispensary
44	16067	Namboboto Dispensary
45	16478	Nabuganda Dispensary
46	15831	Busembe Dispensary
47	15813	Buduta Dispensary
48	16069	Namuduru Dispensary
Mata	yos	
49	24241	Planar Imaging Centre
50	24219	KNBTS Busia setllite
51	24129	Visiongate Eye Care Consultant-Busia
52	24109	Medspar Medical Centre
53	24091	Mama Sofia Memorial Medical Centre
54	24089	Jannie Prime Care Medical Clinic
55	23876	Busia Dental Solutions
56	23811	Amane Cottage Hospital
57	23809	Maupe E.N.T Centre
58	23807	Busia Medical Imaging Centre
59	23563	Nagwebonia Highway Medical Clinic
60	23382	Busia Healthsidelab Medical Clinic
61	23138	Samao Medical Clinic
62	22899	Orion Healthcare Medical Centre
63	22778	Rushi Medical Clinic
64	22740	Afya Bora Clinic(Busia)
65	22053	Agakhan Medical Centre-Busia
66	22049	Deviruco Medical Centre
67	21749	Beyond Zero mobile clinic -Busia
68	21042	Mayenje Dispensary
69	21041	Burumba Dispensary
70	21040	Muyafwa Dispensary
71	20444	Ugua Pole Clinic
72	20443	Equator Clinic
73	20171	Esikulu Dispensary
74	19887	Nasira Dispensary

	Code	Name
75	18127	Mubwekas Medical Clinic
76	18126	Busia Trailer Park Clinic
77	17156	Bukalama Dispensary
78	16003	Matayos Community Clinic
79	16074	Nasewa Health Centre
80	16004	Matayos Health Centre
81	16080	New Busia Maternity & Nursing Home
82	16149	Tanaka Nursing Home
83	15834	Busia County Referral Hospital
84	15835	Busibwabo Dispensary
85	16043	Munongo Dispensary
86	15891	GK Prisons Dispensary (Busia)
87	16165	Your Family Clinic
Nam	bale	1
88	23604	Stirling Medical Centre
89	23087	Fahelma community CFW Clinic
90	21046	Musokoto Dispensary
91	21045	Segero Dispensary (Nambale)
92	21044	Mudembu Dispensary
93	17155	Lwanyange Dispensary
94	15985	Madende Health Centre
95	15975	Lupida Health Centre
96	15995	Malanga Dispensary
97	16137	St Claire Dispensary
98	16066	Nambale Sub-County Hospital
99	15937	Khayo Dispensary
100	15897	Igara Dispensary
Teso	North	
101	24603	ALOETE
102	24354	EMORMOR VICTORY MEDICAL CLINIC
103	23857	BLISS GVS HEALTH CARE
104	23835	WEST SIDE COTTAGE HOSPITAL MALABA
105	23789	ELGON SUNRISE MEDICAL CENTER
106	22557	Center view medical health care
107	21136	Аррех Ноѕр
108	21024	Kamuriai Dispensary
109	19886	Frontier Health Services- Malaba
110	17242	Kamolo Dispensary
111	15796	Amagoro Nursing Home
112	16021	Moding Health Centre

	Code	Name
113	15953	Kolanya Salvation Army Dispensary
114	16140	St Mary's Health Unit Chelelemuk
115	15800	Angurai Health Centre
116	15993	Malaba Dispensary
117	16150	Teso North Sub-County Hospital
118	15789	Aboloi Dispensary
119	15792	Akichelesit Dispensary
120	15846	Changara Calvary Dispensary
121	15853	Chemasiri (ACK) Dispensary
122	16421	Changara (GOK) Dispensary
Teso S	South	
123	24432	Busia Medical Specialist and Diagnostic Centre
124	24101	Faith medical clinic
125	23906	Groma medical and skin clinic
126	23858	OTIMONG AGAPE HEALTH CENTER
127	24511	Mwanainchi medical clinic
128	23706	Map Medical Clinic
129	23709	Faith Medical Centre Amerikwai
130	22582	KEMRI Alupe Hospital
131	22581	KARI TRC Hospital
132	22580	KARI Hosptal
133	21966	survivors organization clinic
134	21741	Adungosi Medical Center
135	21035	Apetit Dispensary
136	21034	Akiriamasi Dispensary
137	21033	Kwangamor Dispensary
138	20181	Ngelechom Community Dispensary
139	20170	Among'ura Community Dispensary
140	20167	Pesi Medical Centre
141	17245	Okook Dispensary
142	15802	Apokor Dispensary
143	16024	Moru Karisa Dispensary
144	15799	Amukura Mission Health Centre
145	15798	Amukura Health Centre
146	15968	Lukolis Model Health Centre
147	15795	Alupe Sub-District Hospital
148	16420	Ochude Dispensary
149	16087	Obekai Dispensary
150	15797	Amase Dispensary

# Annex 4 Roles, Functions and Responsibilities

#### Roles, Functions and Responsibilities of various Teams in Implementation of BCHSSIP

Key actors	Functions and responsibility
County Executive Committee Member	<ul> <li>Policy formulation and direction, Linkage of technical and administrative functions with the executive/County Assembly</li> </ul>
Chief Officer of Health	Accounting officer of the department
County Director of health	Provide technical advice to the department
County Health Management	Strategic planning and policy formulation
Team	Budgeting and resource allocation
	Procure commodities, equipment and services
	Ensuring commodity security Performance monitoring Capacity strengthening
	Resource mobilization Stakeholder coordination
	Leadership and Overseeing delivery of health services
	Provide a linkage with the national Ministry responsible for health.
	Establish and Coordinate Ambulance and referral services
	Establish a reliable and effective county commodity procurement and supply system
	Coordinating capacity building and appraisal of health workforce within the County
	Collaborate with relevant departments for provision of Mortuary and funeral services.
	HRH management
	Disaster preparedness, management and response
Monitoring and Evaluation	Lead in planning and implementation of BCHSSIP
Unit	Periodic assessment and Reporting on the progress of BCHSSIP
	<ul> <li>Disseminate the report to relevant stakeholders through the departments website, Newsletters etc.</li> </ul>

Key actors	Functions and responsibility
Sub-county Health	Provide leadership and stewardship for overall health management in the Sub-County.
Management Team	Collaborate with Stakeholders at the Sub-County and other sub counties.
	Mobilize resources for Sub-County health services
	Implement the referral strategy
	Coordinating and collaborating through Sub-County Health Stakeholder Forums
	Coordinate delivery of health services in the Sub-County.
	Coordinate the development and implementation of facility health plans.
	Ensure effective management of commodities and assets in the sub-counties
	Plan and implement rural and urban sanitation programs.
	Constitute and activate disaster management and response units
Hospital Management	Participate in planning of the respective health facilities
Committees	resources mobilization for hospitals
	Linkage between the community and the facilities
	Hold quarterly meetings
	ensuring quality health care provision
Hospital management teams	Planning , budgeting service provision, allocation of resources and supervision
Development and Implementing	Provide resource (human, financial),technical support for the Implementation for the strategic plan, capacity building advocacy,
Partners	including Research and Development
Primary Care Facility	Plan, supervise, coordinate, and monitor service delivery in their catchment area.
Management Committee	Act as a linkage structure between the Community and the Health Facility.
	Identify community own resource persons.
	Ensure the implementation of community strategy.
Roles of ward health	Link between facility and community members
management committees	Agents of Advocacy Communication Social Mobilization
	Lobby for resources for improvement at the community level
	Champions of the health matters at the community level
	Gate keepers for entry to the community
	Involved in decision making process on matters that call for community action (opinion makers)
Village health committees	Oversee the implementation of the plan at the community level



# BUSIA COUNTY HEALTH SECTOR STRATEGIC AND INVESTMENT PLAN 2018-2023